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IRISH BEACH WATER DISTRICT MEETING PACKET August 10, 2024



# NOTICE OF THE SPECIAL MEETING OF THE IRISH BEACH WATER DISTRICT BOARD OF DIRECTORS REX DUNNING FIREHOUSE, 15401 FOREST VIEW ROAD, MANCHESTER, CA 95459 Saturday, August 10, 2024, 10:00 A.M.

PLEASE NOTE: The Special August 10, 2024 meeting of the Irish Beach Water District Board of Directors will be held via ZOOM teleconferencing and in person meeting at Firehouse. Irish Beach Water District directors/employees will be emailed an invitation to the meeting with a link to log-in to the meeting. The Meeting Packet can be accessed at <a href="https://www.ibwd.org/index.html">https://www.ibwd.org/index.html</a>

#### Join Zoom Meeting

https://us02web.zoom.us/j/83030103999?pwd=KH9o0FxAz8WXMW2z4F4oASXYE4nban.1

Meeting ID: 830 3010 3999

Passcode: 903238

Dial by your location:

+1 253 215 8782 US (Tacoma) +1 669 900 9128 US (San Jose)

Find your local number: https://us02web.zoom.us/u/kexhP0pCaP

#### Agenda

CALL TO ORDER AND ROLL CALL OF BOARD MEMBERS. (ISRAEL).

**PUBLIC INPUT**: PUBLIC COMMENTS, *INCLUDING TOPICS ON THE AGENDA*. A MAXIMUM OF FIVE (5) MINUTES ALLOWED FOR EACH PRESENTATION. (ISRAEL)

#### **OLD BUSINESS:**

A. DISCUSSION AND OR ACTION: REPORT FROM THE PROP 218 COMMITTEE - BOARD CONSIDERATION OF RESOLUTION 2024-5 INITIATING PROCEEDINGS, PROVIDING THE INTENTION TO LEVY ASSESSMENTS, PRELIMINARILY APPROVING ENGINEER'S REPORT, AND PROVIDING FOR NOTICE OF HEARING, AND THE MAILING OF ASSESSMENT BALLOTS FOR THE IRISH BEACH WATER DISTRICT 2024 WATER SYSTEM UPGRADE AND SUSTAINABILITY ASSESSMENT; AND RESOLUTION 2024-6 ADOPTING PROPOSITION 218 ASSESSMENT BALLOT PROCEEDINGS PROCEDURES. (ACKER, EMRICK, HACKETT, OTTOBONI, SCI CONSULTING GROUP)

#### **ADJOURNMENT**. (ISRAEL)

ASSISTANCE WILL BE PROVIDED TO DISABLED PERSONS WHO REQUIRE IT TO PARTICIPATE IN THE MEETING. PER GOVERNMENT CODE SECTIONS §54950-54963.

PUBLIC RECORDS ARE AVAILABLE PER CALIFORNIA PUBLIC RECORDS ACT GOVERNMENT CODE §6250-6276.48, UNLESS THEY ARE EXEMPT UNDER PUBLIC RECORDS ACT §54957.5.

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PUBLIC INPUT

DISCUSSION AND OR ACTION: REPORT FROM THE PROP 218 COMMITTEE - BOARD CONSIDERATION OF RESOLUTION 2024–5 INITIATING PROCEEDINGS, PROVIDING THE INTENTION TO LEVY ASSESSMENTS, PRELIMINARILY APPROVING ENGINEER'S REPORT, AND PROVIDING FOR NOTICE OF HEARING, AND THE MAILING OF ASSESSMENT BALLOTS FOR THE IRISH BEACH WATER DISTRICT 2024 WATER SYSTEM UPGRADE AND SUSTAINABILITY ASSESSMENT; AND RESOLUTION 2024-6 ADOPTING PROPOSITION 218 ASSESSMENT BALLOT PROCEEDINGS PROCEDURES.

Fiscal Year 2024-25

ENGINEER'S REPORT

Irish Beach Water District

2024 Water System Upgrade and Sustainability Assessment

Pursuant to California Water Code sections 36550 et seq. and 37200 et seq., and Article XIIID of the California Constitution

Engineer of Work:



4745 Mangels Boulevard Fairfield, California 94534 707.430.4300 www.sci-cg.com (This page Intentionally left blank)

Irish Beach Water District

board of Directors	
Susan Israel, President	
Danielle Hohos, Vice President	
Heather Hackett, Board Secretary	
Tom Ottoboni, Treasurer	
Mel Kimsey, Director At Large	
General Manager	
Charlie Acker	
Engineers	
Hazen and Sawyer	
Legal Counsel	
Matthew Emrick	
Engineer of Work	
John Bliss, P.E, President, and Senior Assessment Engineer	
SCI Consulting Group	



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Introduction

Overview

The Irish Beach Water District ("District"), established in 1967, provides a reliable water supply to the Irish Beach Sub-division in Manchester, California. Serving a small unincorporated community in Mendocino County, the District currently supplies water to approximately 204 developed parcels and is ready to extend services to the remaining 246 bare land parcels. Governed by a Board of Directors with four-year terms, the District is dedicated to high-quality water services and is engaged in infrastructure projects such as pipeline replacement, tank restoration, and well activation. The District ensures water quality compliance with federal and state regulations, offering annual water reports to the community. Day-to-day operations are overseen by a manager, with support from a team of part-time employees and administrative staff.

Figure 1 below illustrates the boundaries of the District.

Irish Beach Water District
Red = IBWD boundary

Map by Charles Acker, Operations Manager IBWD

May 2 2011

Figure 1 – Irish Beach Water District Boundary Map

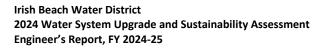
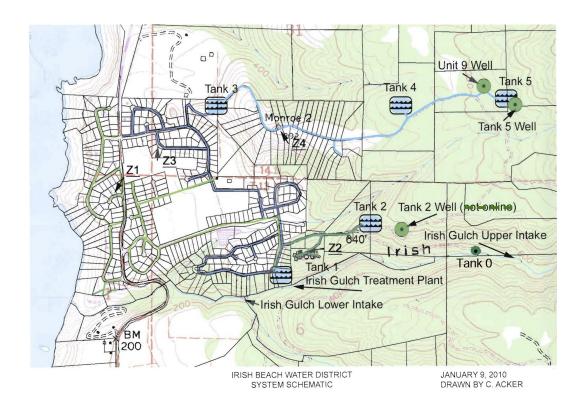




Figure 2 below illustrates the existing water system.

Figure 2 – Irish Beach Water District Water System



Current Revenue

The Irish Beach Water District generates revenue to support the water system through two primary sources: water service charges, connection fees, and, starting with the 2024-25 fiscal year, the 2002 Capital Replacement portion of the annual assessment collected on the property tax bills.

2002 Assessment

A special assessment approved by property owners in September 2002 included several components that provided funding for various purposes, including capital improvements. The Capital Replacement portion was collected from 2003 to 2017 but suspended due to litigation. Other components of the assessment: Mallo Pass, System-wide, and Loan Repayment, have concluded and will not be reinstated. On March 9, 2024, the Irish Beach Water District Board of Directors ("Board") voted to reinstate the Capital Replacement portion of the assessment effective with fiscal year 2024-25.

Current Challenges

The District faces a backlog of deferred long-term maintenance and capital replacement of infrastructure, and many crucial components of its water system are nearing the end of their useful lifespan. Pipelines exceeding 50 years old urgently require upgrades and repairs. Additionally, rising costs for maintenance and replacement have increased, and recent regulatory changes have further increased the urgency for a new funding source.

In 2023, the District, recognizing the need for a comprehensive assessment of their potable water system, engaged Hazen & Sawyer, Water Quality and Supply Engineers. The subsequent assessment, utilizing the existing asset pipeline inventory, identified a capital improvement plan for the rehabilitation and replacements of potable pipes within the District over the next 25+ years, including the urgent replacement of over 3,000 feet of pipe and other infrastructure within 1-5 years. The complete Technical Memorandum from Hazen & Sawyer is available as Exhibit A.

The Irish Beach Water District's current revenue is insufficient to meet long-term maintenance and capital replacement needs while also funding ongoing operations and routine maintenance. Consequently, the District has been forced to defer long-term maintenance and capital improvement projects. Revenue collected from the recently reinstated Capital Replacement portion of the 2002 Assessment will be helpful, but insufficient to meet all the District's critical infrastructure improvement needs.

Proposed Solution and Funding Strategy

To address the critical capital improvement needs and ensure the District's long-term sustainability, the District proposes a new Proposition 218 assessment in 2024. This proposed, "2024 Water System Upgrade and Sustainability Assessment," if approved by property owners, along with funds from the reinstated 2002 assessment (Capital Replacement) would provide a stable and reliable source of revenue for long-term capital improvement planning.



Therefore, this Engineer's Report ("Report") supports the Irish Beach Water District's proposed 2024 Water System Upgrade and Sustainability Assessment, including a cost-of-living increase provision, to provide additional funding for maintenance and services within the District's area into the future.

Assessment Process

This Engineer's Report establishes the budget for the maintenance and services to be undertaken by the District that will be funded by the proposed 2024 Water System Upgrade and Sustainability Assessment ("2024 Assessments") for Fiscal Year 2024-25 and also determines the benefits received from the maintenance and services by property within the District's boundary as well as the method of assessment apportionment to lots and parcels. This Report and the proposed assessments have been made pursuant to the California Water Code sections 36550 et seq. and 37200 et seq. and Article XIIID of the California Constitution.

Following the submittal of this Report to the Irish Beach Water District Board of Directors ("Board") for preliminary approval, the Board may, by resolution, call for an assessment ballot proceeding and Public Hearing on the establishment of the Irish Beach Water District 2024 Assessments.

If the Board approves such resolution and calls for the mailing of notices and ballots, a notice of assessment and assessment ballot will be mailed to property owners at least 45 days prior to the date of the Public Hearing set by the Board. Such notice would include a description of the assessments as well as an explanation of the method of voting on the assessments. Each notice would include a ballot on which the property owner could mark his or her approval or disapproval of the assessments and a ballot return envelope.

After the ballots are mailed to property owners, a minimum 45-day time period must be provided for the return of the assessment ballots. Following this 45-day time period, a public hearing must be held for the purpose of allowing public testimony regarding the proposed assessments and services. At this hearing, the public would have the opportunity to provide input on this issue and would have a final opportunity to submit ballots. After the conclusion of the public input portion of the hearing, the hearing may be continued to a later time to allow time for the tabulation of ballots.

With the passage of Proposition 218 on November 6, 1996, The Right to Vote on Taxes Act, now Article XIIIC and XIIID of the California Constitution, the proposed assessments can be levied for Fiscal Year 2024-25 and future years, only if the ballots submitted in favor of the assessments are greater than the ballots submitted in opposition to the assessments. (Each ballot is weighted by the amount of proposed assessment for the property that it represents).

If it is determined, when the tabulation results are announced, that the assessment ballots submitted in opposition to the proposed assessments do not exceed the assessment ballots submitted in favor of the assessments (weighted by the proportional financial obligation of the property for which ballots are submitted) the Board may take action, by resolution, to approve the levy of the assessments for Fiscal Year 2024-25 and future fiscal years. If the assessments are confirmed and approved, the District will mail invoices for Fiscal Year 2024-25 to the affected property owners. In subsequent fiscal years, the levies will be submitted to the Mendocino County Auditor for inclusion on the property tax rolls.

The procedures for levy of the assessments in future years will commence with the creation of a budget for the upcoming fiscal year's long-term maintenance and upgrade costs and services, and an updated assessment roll listing all parcels and their proposed assessments for the upcoming fiscal year. At the annual public meeting, members of the public may provide input to the Board prior to the Board's decision on continuing the services and assessments for the next fiscal year.

Legislative Analysis of Proposition 218

The proposed assessment complies with Proposition 218, The Right to Vote on Taxes Act, which was approved by the voters of California on November 6, 1996, and is now Articles XIIIC and XIIID of the California Constitution. Proposition 218 provides for benefit assessments to be levied to fund the cost of providing services, improvements, as well as maintenance and operation expenses of a public improvement that provides a special benefit to the assessed property.

Proposition 218 imposes a number of important requirements, including property-owner balloting, for the formation and continuation of assessments, and these requirements are satisfied by the process used to establish this assessment.



Silicon Valley Taxpayers Association, Inc. v Santa Clara County Open Space District (2008) 44 Cal.4th 431

On July 14, 2008, the California Supreme Court issued its ruling in *Silicon Valley Taxpayers Association, Inc. v. Santa Clara County Open Space District* ("*Silicon Valley*"). Several of the most important elements of the ruling are:

- Benefit assessments are for special, not general benefit.
- The services and/or improvements funded by assessments must be clearly defined.
- Special benefits are directly received by and provide a direct advantage to property in the Assessment District

Dahms v. Downtown Pomona Property (2009) 174 Cal.App.4th 708

On June 8, 2009, the Court of Appeal amended its original opinion upholding a benefit assessment for property in the downtown area of the City of Pomona. On July 22, 2009, the California Supreme Court granted review and transferred the case back to the Court of Appeal for reconsideration in light of the Supreme Court's discussion in the *Silicon Valley* case. In *Dahms*, the Appellate Court then upheld the assessment that was 100% special benefit (i.e., 0% general benefit) holding that the services and improvements funded by the assessments were directly provided to property in the assessment District. The Court also upheld discounts and exemptions from the assessment for certain properties.

Bonander v. Town of Tiburon (2009) 46 Cal.4th 646

On December 31, 2009, the Court of Appeal overturned a benefit assessment approved by property owners to pay for placing overhead utility lines underground in an area of the Town of Tiburon. The Court invalidated the assessments on the grounds that the assessments had been apportioned to assessed property based in part on relative costs within sub-areas of the assessment district, instead of each individual property's proportional special benefits.

Beutz v. County of Riverside (2010) 184 Cal. App. 4th 1516

On May 26, 2010, the California Court of Appeal issued its decision in *Steven Beutz v. County of Riverside ("Beutz")*. This decision overturned an assessment for park maintenance in Wildomar, California, primarily because the general benefits associated with improvements and services were not explicitly calculated, quantified, and separated from the special benefits.



Golden Hill Neighborhood Association V. City of San Diego (2011) 199 Cal. App. 4th 416

On September 22, 2011, California Court of Appeal issued its decision in *Golden Hill Neighborhood Association v. City of San Diego*. This decision overturned an assessment for street and landscaping maintenance in the Greater Golden Hill neighborhood of San Diego, California. The court described two primary reasons for its decision. First, as in *Beutz*, the court found the general benefits associated with services were not explicitly calculated, quantified and separated from the special benefits. Second, the court found that the City had failed to document the basis for the assessment on city-owned parcels.

Compliance with Current Law

This Engineer's Report is consistent with the requirements of Article XIIIC and XIIID of the California Constitution and with the *SVTA* decision because the assessments are for special, not general, benefit; the improvements to be funded are clearly defined; the improvements are directly available to and will directly benefit property in the District; and the improvements provide a direct advantage to property in the District that would not be received in absence of the Assessments.

This Engineer's Report is consistent with *Dahms* because, similar to the Downtown Pomona assessment validated in *Dahms*, the services will be directly provided to property in the District. Moreover, while *Dahms* could be used as the basis for a finding of 0% general benefits, this Engineer's Report establishes a more conservative measure of general benefits.

This Engineer's Report is consistent with *Beutz, Dahms*, and *Greater Golden Hill* because the improvements will directly benefit property in the District, and the general benefits have been explicitly calculated and quantified and excluded from the Assessments. The Engineer's Report is consistent with *Bonander* because the Assessments have been apportioned based on the overall cost of the improvements and proportional special benefit to each property.

Plans and Specifications

Description of the Improvements

The improvements undertaken by the District encompass the long-term maintenance, repair, improvement, upgrade and replacement of the District's water conveyance system (pipes, pumps, valves, connections, hydrants, etc.), water wells, and associated infrastructure including tanks, treatment facilities, electrical system, monitoring systems, etc. This includes obtaining, furnishing, and maintaining equipment; repairing and replacing all infrastructure and facilities pumps, motors, valves, appurtenances, pipelines, tanks, treatment facilities, etc.; constructing facilities; and purchasing and replacing tools, supplies and durable equipment, including vehicles, commonly used in system operations and infrastructure upgrades. These actions are required to maintain the District's ability to deliver water throughout the District. Additionally, the improvements involve retaining and paying personnel to keep the system operable, obtaining legal and financial support to ensure the District stays in compliance with its legal and financial obligations, and covering other related fixed costs (collectively, the "Improvements").

A thorough review of existing conditions, alongside current engineering industry standards, has identified that specific tanks—Tank 0, Tank 1, Tank 3, and Tank 4, which have useful lives spanning 30 to 60 years—require targeted improvements to continue providing safe and reliable drinking water to properties within the District. For instance, Tank 0 has numerous cracks, and the roof has limited strength, rendering it vulnerable to contaminants. Tank 3, a bolted steel tank acquired in 2010, shows significant coating damage and requires a recoating with a specialized two-part paint to prevent deterioration. Similarly, Tank 1, also a bolted steel tank purchased in 2013, needs a comparable exterior recoating to maintain its structural integrity and functionality. Tank 4, in use since 1989, now faces critical vulnerabilities due to a deteriorating wooden truss structure over the tank, compounded by carpenter ant and termite infestations that risk contamination. It is cost-effective and necessary to replace this tank entirely to avoid potential health risks.

The Improvements to be provided by the District and the cost thereof paid from the levy of the annual assessment provide special benefit to assessor parcels within the District as defined in the Method of Assessment herein.

The District's planned and budgeted capital improvement activities may require adjustment, elimination, increase, or decrease in response to any or all the following circumstances:

Unforeseen water system facility site conditions.



- Changes in State and Federal standards and regulations.
- Changes in water system maintenance and improvement requirements, and/or
- Estimated construction costs and District budget/cash flow constraints.

Capital improvement costs include costs associated with capital expenditures made by the District. While future grant programs may be available, the Board of Directors may exercise their discretion to use such funding to accelerate completion of the proposed capital improvement program. The Board of Directors has the discretion to select which Improvements are prioritized and initiated, as well as deciding whether to fund Improvements through grant funding, cash flow, application of assessment revenue, loans that may be repaid with assessment funds, or a combination of funding sources to accelerate project initiation.

The Improvements are not merely operational; they are necessary for maintaining the integrity and reliability of the water distribution system, ensuring the ability to deliver water seamlessly across the District. Well-maintained and efficiently operating aboveground facilities like tanks and treatment systems are critical to the community. They ensure the continued availability of safe drinking water—a fundamental public health necessity.

Definitions

As applied herein, "Installation" means the construction of Improvements, including, but not limited to, geotechnical engineering and land preparation for water systems, water conveyance systems such as pipelines, site lighting and security systems, including all appurtenances.

"Maintenance" means furnishing services and materials for the ordinary and usual maintenance, operation, and servicing of any Improvement, including repair, removal, or replacement of all or any part of any Improvement and providing for the smooth and reliable operations of the District.

"Servicing" means furnishing electric current, energy, gas, or other illuminating agents for powering or operating equipment.



"Incidental expenses" include all of the following: (a) The costs of preparation of the Report, including plans, specifications, estimates, and assessment; (b) the costs of printing, advertising, and the giving of published, posted, and mailed notices; (c) compensation of any engineer or attorney employed to render services in proceedings pursuant to this part; (d) any other expenses incidental to the construction, installation, or maintenance and servicing of the Improvements; (e) any expenses incidental to the issuance of bonds or notes pursuant to Streets & Highways Code Section 22662.5.

Assessment proceeds may be used for the Improvements within the District plus incidental expenses.

Interpretation of the Report and Assessments will be the duty of the District's treasurer. Interpretation includes discretion regarding the timing and priority of projects, modifications of projects, evaluation of incidental expenses, etc.



Estimate of Cost and Budget

The District is looking to implement a Capital Improvement Program with projects in the near term (1-5 years), mid-term (6-25 years), and long term (25+ years) planning horizon. Below is a list of currently anticipated projects totaling approximately \$4 million that will be covered with the proposed 2024 Assessment.

Table 1, on the following page, summarizes the long-term maintenance and capital improvement needs currently identified. It should be noted that this list is tentative, in that as other long-term maintenance and capital improvement needs become apparent, the Board of Directors will prioritize work to be performed in the best interest of maintaining a functional, dependable, and efficient water system.



Table 1 – Proposed Improvements

Time- frame	Quantity	Description	Acquisition Date, FY	Estimated Useful Life	Estimated Replacement Cost	Comments
Short	1 Ea.	Tank 3 - 84,000 gal - Bolted Steel on Concrete	2010	30-60	\$29,604	Bolted steel tank showing areas of coating damage. Special 2- part paint. exterior needs recoating.
Short	1,470 LF	6" PVC Pipeline, Valves & Connections	1978	40	\$266,592	O'Rorey's along North side of Pomo - South from O'Rorey's loop replacement, across Pomo Creek to Pump Station A at the bottom of Hillcrest. High risk - H&S recommendations.
Short	1 Ea.	Tank 4 - 125,000 Concrete Tank	1989	30-60	\$266,936	Wooden truss structure over tank: deteriorating roof & siding, carpenter ant & termite infestation rendering tank vulnerable to contamination. Cost effective to replace tank.
Short	Various	Water Treatment Plant Filters & Equipment	1985	10-15	\$91,292	Replaced failing parts as urgent repairs needed. Entire water plant filter assembly is showing age and needs replacement.
Mid	1,327 LF	6" PVC Pipeline, Valves & Connections	1978	40	\$441,082	From U5 to Hunolt - thin wall, glue joint, PVC through open space field. High risk - H&S recommendations.
Mid	1 Ea.	New Well A - Easement & Wellhead (Location TBD - connect to existing tank)	New	25-35	\$100,136	Expand system capacity to support build-out.
Mid	1 Ea.	Tank 1 - 210,000 gal - Bolted Steel on Concrete	2013	30-60	\$41,537	Bolted steel tank exterior will need recoating. Special 2- part paint.
Mid	1,200 LF	3" & 6" PVC Pipeline, Valves & Connections	1989	40	\$450,785	From Lot 3 to Tank T3 - deducted 250 LF replaced in Alta Mesa repaving project - remaining pipeline is glued joints and prone to failure. High risk - H&S recommendations.
Mid	1 Ea.	New Well A - Electrical, controls, pipeline (Location TBD - connect to existing tank)	New	25-35	\$253,959	Expand system capacity to support build-out.
Mid	1 Ea.	New Well B - Easement & Wellhead (Location TBD - connect to new tank)	New	25-35	\$128,758	Expand system capacity to support build-out.
Mid	1 Ea.	New Well B - Electrical, controls, pipeline (Location TBD - connect to new tank)	New	25-35	\$272,741	Expand system capacity to support build-out.
Mid	1 Ea.	New Tank B - bolted steel on concrete (Location TBD - connect to new well)	New	30-60	\$525,834	Expand system capacity to support build-out.
Long	935 LF	4" & 6" PVC Pipeline, Valves & Connections	1978	40	\$360,541	Unit V - High risk - H&S recommendations.
Long	1,110 LF	6" PVC Pipeline, Valves & Connections	1989	40	\$721,012	Unit IX - High risk - H&S recommendations.

An estimate of District costs for Fiscal Year 2024-25 for maintenance and services is provided in Table 2 below.

Table 2 - Fiscal Year 2024-25 Estimate of Cost and Budget

IRISH BEACH WATER DISTRICT 2024 Water System Upgrade and Sustainability Assessment					
			Tota		
			Budget		
Total Services and Op	eration Costs		\$85,278		
Contribution from oth	(\$8,528)				
Total Water System a (Net Amount to be	nd Sustainability Improvemer Assessed)	nts and Incidental Expenses	\$76,750		
(Net Amount to be	Assessed)	nts and Incidental Expenses	\$76,750		
-	Assessed)				
(Net Amount to be	Assessed) Property	Assessment	Total		
(Net Amount to be Budget Allocation to F	Assessed)		Total		
(Net Amount to be	Assessed) Property	Assessment			
(Net Amount to be Budget Allocation to F	Assessed) Property Total Units	Assessment per Unit	Total Assessment		

Method of Assessment Apportionment

Method of Apportionment

This section of the Engineer's Report explains the benefits to be derived from the Improvements and the methodology used to apportion the total Assessment to properties within the District.

Pursuant to Proposition 218, the method used for apportioning the assessment is based upon the proportional special benefits conferred to the properties over and above the general benefits conferred to real property in the proposed Assessment District, or to the public at large. Special benefit is calculated for each parcel in the District using the following process:

- 1.) Identification of all benefit factors derived from the Improvements.
- 2.) Calculation of the proportion of these benefits that are general.
- 3.) Determination of the relative special benefit within different areas (zones of benefit) of the District
- 4.) Determination of the relative special benefit per property type
- 5.) Calculation of the specific assessment for each individual parcel based upon special vs. general benefit, zones, property type and other supporting attributes.

Discussion of Benefit

In summary, the Assessments can only be levied based on the special benefit to property. This benefit is received by property over and above any general benefits. Moreover, such benefit is not based on any one property owner's use of the District's services or a property owner's specific demographic status.

The formula below identifies the final level of service as the sum of the baseline level of service (without the proposed increase) and the enhanced level of service to be funded by the proposed Charges.



Final Level of Service = Baseline Level of Service + Enhanced Level of Service

The services to be undertaken by the new formation of proposed 2024 Water System Upgrade and Sustainability Assessment, will provide special benefit to Assessor Parcels within the District as defined in the Method of Assessment herein.

Further, Proposition 218, as codified in Article XIIID of the California Constitution, has confirmed that assessments must be based on the special benefit to property and that the value of the special benefits must exceed the cost of the assessment:

"No assessment shall be imposed on any parcel which exceeds the reasonable cost of the proportional special benefit conferred on that parcel."

Benefit Factors

The benefit factors from the Improvements are further detailed below:

Proximity and access to water service

Access to an adequate, reliable, and safe water supply significantly increases the utility, usefulness, functionality and ability to support residence of a parcel well over and above a parcel without access to water. Further, the proposed Improvements which would be over and above the baseline level, will result in the water supply being maintained to a much higher standard.

Only the specific properties within close proximity to the Improvements are included in the District. And because the water service infrastructure connects with particular identifiable parcels, the benefits are provided directly to the District parcels, and to none other.

Hence, the proposed Improvements provide the specific benefit of water access to the assessed parcels, both connected and potentially connected (i.e., bare land).

Improved protection from fire

Fire protection relies on a reliable water system for active fire suppression. Also, safety improvements throughout the service area reduce the risk of fires spreading from one property to another, ultimately safeguarding everyone.



Hence, the proposed Improvements provide the specific benefit of improved protection from fire to the assessed parcels, both connected and potentially connected (i.e., bare land).

Protection of groundwater supply

The Improvements will protect and improve the sustainability of the underlying groundwater resources which provide multiple benefits to parcels, including current and future access to water supply.

Hence, the proposed Improvements provide the specific benefit of protection of groundwater for current and future use. to the assessed parcels, both connected and potentially connected (i.e., bare land).

Creation of Individual Lots that, in Absence of the Assessments, Would Not Have Been Created

In the absence of the water system, the lots within most of the District would not have been created.

Hence, the proposed Improvements provide the specific benefit of the creation of the parcels themselves to the assessed parcels, both connected and potentially connected (i.e., bare land).

General versus Special Benefit

Article XIIID of the California Constitution requires any local agency proposing to increase or impose a benefit assessment to "separate the general benefits from the special benefits conferred on a parcel." The rationale for separating special and general benefits is to ensure that property owners subject to the benefit assessment are not paying for general benefits. An assessment can fund special benefits but cannot fund general benefits. Accordingly, a separate estimate of the special and general benefit is given in this section.

In other words:



Total = General + Special Benefit

There is no widely accepted or statutory formula for general benefit. General benefits are benefits from improvements or services that are not special in nature, are not "particular and distinct" and are not "over and above" benefits received by other properties. SVTA vs. SCCOSA provides some clarification by indicating that general benefits provide "an indirect, derivative advantage" and are not necessarily proximate to the Improvements.

In this Report, the general benefit is liberally estimated and described, and then budgeted so that it is funded by sources other than the Assessment.

The starting point for evaluating general and special benefits is the current, baseline level of service. The Assessment will fund improvements "over and above" this general, baseline level and the general benefits estimated in this section are over and above the baseline.

A formula to estimate the general benefit is listed below:

General
Benefit to Real
Property Outside the District

Benefit to Real
Property Inside the District that is Indirect and Derivative

Benefit to Real
Property Inside the District that is Indirect at Large

Special benefit, on the other hand, is defined in the state constitution as "a particular and distinct benefit over and above general benefits conferred on real property located in the district or to the public at large." The SVTA v. SCCOSA decision indicates that a special benefit is conferred to a property if it "receives a direct advantage from the Improvement (e.g., proximity to a park)." In these Assessments, as noted, properties in the District have close and unique proximity, views and access to the Improvements and uniquely improved desirability from the Improvements and other properties and the public at large do not receive significant benefits because they do not have proximity, access, or views of the Improvements. Therefore, the overwhelming proportion of the benefits conferred to property is special and is only minimally received by property outside the Districts or the public at large.



Benefit Finding

Quantification of General Benefit

The *Beutz* decision indicates that general benefits associated with improvements and services must be explicitly calculated, quantified, and separated from the special benefits. The general benefit from the Services is liberally estimated and described in this section.

Benefit to Property Outside the District

Properties outside the District may be within close proximity to certain Improvements; however, none of those properties have access to the Improvements. Without access or a right to connect to the Services, their proximity provides no benefit. Therefore, benefit to property outside the District is found to be zero.

However, the Improvements may provide some minimal benefit to parcels outside the District in reduction of a potentially spreading wildland fire, as well as the shared protection of the groundwater resource. Therefore, this Report liberally assigns up to 5% general benefit to properties outside of the District.

Benefit to Property Inside the District that is Indirect and Derivative

The SVTA decision indicates there may be general benefit "conferred on real property located in the district" that is "indirect and derivative." The primary example is the overall enhancement of property values within the District due to the Improvements. While it is true that the Improvements may increase the utility and desirability of the properties within the District, those qualities are unique to the individual properties with access and proximity. Property does not derive any indirect benefit from a neighboring property's access and proximity to the Improvements. Therefore, the indirect and derivative benefit to properties inside the District is found to be zero.

Benefit To The Public At Large

The general benefit to the public at large can be estimated by the proportionate amount of time that the District's Improvements are used and enjoyed by individuals who are not residents, employees, customers, or property owners. In this case, where the Improvements provide a source of reliable water to properties within the District, all benefits accrue to the individual properties within the District, and there is no benefit to the public at large.



However, members of the public including travelers through the Irish Beach community, not associated with any particular property, may benefit from the Improvements including fire safety, improved views from irrigated landscaping, etc.

Therefore, this Report liberally assigns up to 5% general benefit to the Public at Large.

Total General Benefits

Using a sum of these three measures of general benefit, we find that no more than 10% of the benefits conferred by the Improvements may be general in nature and should be funded by sources other than the assessment.

General Benefit = 2%

- 5 % (Outside the District)
- + 0% (Property within the District)
- + 5% (Public at Large)
- = 10% (Total General Benefit)

The District's proposed total budget for the Improvements for fiscal year 2024-25 would be \$85,278. Of this total assessment budget amount, the District will contribute at least \$8,528, at least 10% of the total budget from sources other than this assessment.

Method of Assessment

As previously discussed, the proposed assessments will provide maintenance, replacement and repair of existing infrastructure that will clearly confer special benefits to properties in the District. In the process of determining the appropriate method of assessment, various alternatives were considered. For example, an assessment only for all residential improved property was considered but was determined to be inappropriate because non-residential improved, and vacant ("bare land") parcels also receive special benefits from the Assessments. On the other hand, a fixed or flat assessment for all properties of similar type was deemed to be inappropriate because properties without residents and therefore minimal water needs would be assessed the same as properties with residents who rely on daily water availability. Hence, the appropriate method of assessment should be based on the use of the property and the level of potential special benefit to property.



The primary step in apportioning assessments is to determine the relative special benefit for each property. This process involves determining the relative benefit received by each property in relation to a single-family home or, in other words, on the basis of Single-Family Equivalents (SFE). This SFE methodology is commonly used to distribute assessments in proportion to estimated special benefit and is generally recognized as providing the basis for a fair and appropriate distribution of assessments. For the purposes of this Engineer's Report, all properties are designated an SFE value, which is each property's relative benefit in relation to a single-family home on one parcel. In this case, the "benchmark" property is the single-family detached dwelling which is one Single Family Equivalent or one SFE.

Residential Properties

Residential properties in the District that contain a single-residential dwelling unit are assigned one Single-Family Equivalent or 1.0 SFE. Detached or attached houses and zero-lot line houses are included in this category of single-family residential property. If there is more than one single-family detached dwelling on a parcel, it will be charged one SFE per single-family detached dwelling.

Vacant "Bare Land" Properties

The benefit to undeveloped properties is determined to be proportional to the corresponding benefits for similar types of developed properties, but at a lower rate due to the lack of improvements on the property.

A measure of the benefits accruing to the underlying land is the average value of land in relation to improvements for developed property. An analysis of the assessed valuation data from rural Mendocino County found that approximately 38% of the assessed value of improved properties is classified as the land value. It is reasonable to assume, therefore, that approximately 38% of the benefits are related to the underlying land and 62% are related to the improvements and the day-to-day use of the property. Using this ratio, the SFE factor for vacant/undeveloped parcels is 0.38 per parcel.

Other Properties

Article XIIID stipulates that publicly owned properties must be assessed unless there is clear and convincing evidence that those properties receive no special benefit from the assessment.



All properties that are specially benefited are assessed. Other publicly owned property that is used for purposes similar to private residential, commercial, industrial, or institutional uses is benefited and assessed at the same rate as such privately owned property.

Certain miscellaneous, public right-of-way parcels, timber, well, reservoir or other water rights parcels, limited access open space parcels, watershed parcels and common area parcels typically do not receive special benefit from the Improvements and are not assessed.

Certain non-residential but developed parcels receive special benefit from the Improvements and may be assessed accordingly.

Annual Cost Adjustments

The assessment is subject to an annual adjustment tied to the annual change in the Engineering News Record Construction Cost Index 20-city average (ENR-CCI) as of January of each succeeding year (the CPI), with the maximum annual adjustment not to exceed 4%. In the event that the actual assessment rate for any given year is not increased by an amount equal to the maximum of 4%, the maximum authorized assessment rate shall increase by this amount. In such an event, the maximum authorized assessment amount shall be equal to the base year assessment as adjusted by the increase to the ENR-CCI, plus any and all ENR-CCI adjustments deferred in any and all prior years. The ENR-CCI change above 4% can be used in a future year when the ENR-CCI adjustment is below 4%.

Criteria and Policies

Parcel Changes

The District is responsible for a parcel-by-parcel analysis, to determine the special benefit and assessment amount for each parcel in the proposed Assessment. Each year, the District will re-analyze and re-calculate individual benefits and corresponding assessments for each parcel, incorporating parcel splits and combinations, initiation of development, etc. The District shall use the property tax assessment data obtained from the County of Mendocino, as well as requests for connection to the water system as the basis for recalculation.

Duration of Assessment

If approved by property owners in an assessment ballot proceeding conducted pursuant to the Article and California Water Code sections 36550 et seq. *and* 37200 et seq., the assessments can be levied annually commencing with fiscal year 2024-25 and continuing each year at the discretion of the District Board.

Exemptions

All properties that are specially benefited are assessed the annual assessment. Public right-of-way parcels or other lots or parcels that the Engineer of Work has determined cannot reasonably need the District's service and are not specially benefited are not charged. In the event that extenuating conditions exist such that a parcel cannot or will not benefit from the Improvements, the District Board may grant an exemption or deferral of the assessment.

Appeals of Assessments Levied to Property

Any property owner who feels that the assessment levied on the subject property is in error due to incorrect information being used to apply the foregoing method of assessment may file a written appeal with the Irish Beach Water District Board of Directors. Any such appeal is limited to correcting the assessment during the then-current fiscal year and applicable law. Upon filing any such appeal, the Board or their designee will promptly review the appeal and any information provided by the property owner. If the Board or their designee finds that the assessment should be modified, the appropriate changes shall be made. Any decision of the Board shall be final.



Assessment Funds Must Be Expended Within the District

After incidental, administrative, financing, and other costs, the net available funds generated by the assessment shall be expended exclusively for Improvements within the boundaries of the District or as described herein and appropriate incidental and administrative costs as defined in the Description of Improvements section.



Assessment Statement

WHEREAS, the Board of Directors of the Irish Beach Water District retained SCI Consulting Group to prepare this Engineer's Report for the District's Assessment District under the California Water Code sections 36550 et seq. and 37200 et seq., (the "Act") and Article XIIID of the California Constitution (the "Article") and to proceed with the proposed levy of a new annual assessment; and

WHEREAS, SCI Consulting Group was retained as Engineer of Work to prepare and file an Engineer's Report presenting an estimate of costs, the estimated costs of the Improvements upon assessable parcels within the District, and a description of said Improvements therein contained; reference is hereby made for further particulars.

NOW, THEREFORE, the undersigned, by virtue of the power vested in me under Article XIIID of the California Constitution, other supporting state code, and the order of the Irish Beach Water District Board of Directors, hereby makes the following 2024 Assessments to cover the portion of the estimated cost of installation, maintenance, and servicing of the Improvements, and the costs and expenses incidental thereto to be paid by the District.

The amount to be paid for said Improvements and the expense incidental thereto, to be paid by the District for Fiscal Year 2024-25 is generally as follows:

Table 3 – Summary of Combined Cost Estimate

Budget Summary	
Costs	\$85,278
Revenues from other Sources	(\$8,528)
_	
Net amount to assessment	\$76 <i>,</i> 750

As required by the Act, an Assessment Diagram showing the exterior boundaries of the District is hereto attached and incorporated herein by reference. The distinctive number of each parcel or lot of land in the District is its Assessor Parcel Number appearing on the Assessment Roll.



I do hereby assess and apportion the net amount of the cost and expenses of the Improvements, including the costs and expenses incident thereto, upon the parcels and lots of land within the District, in accordance with the special benefits to be received by each parcel or lot, from the Improvements, and more particularly set forth in the Estimate of Cost and Method of Assessment in the Report.

The annual assessment is made upon the parcels or lots of land within the District in proportion to the special benefits to be received by the parcels or lots of land, from the Improvements.

The assessment is subject to an annual adjustment tied to the annual change in the Engineering News Record Construction Cost Index 20-city average (ENR-CCI) as of January of each succeeding year (the CPI), with the maximum annual adjustment not to exceed 4%. In the event that the actual assessment rate for any given year is not increased by an amount equal to the maximum of 4%, the maximum authorized assessment rate shall increase by this amount. In such an event, the maximum authorized assessment amount shall be equal to the base year assessment as adjusted by the increase to the ENR-CCI, plus any and all ENR-CCI adjustments deferred in any and all prior years. The ENR-CCI change above 4% can be used in a future year when the ENR-CCI adjustment is below 4%.

Each parcel or lot of land is described in the Assessment Roll by reference to its parcel number as will be shown on the Assessor's Maps of the County of Mendocino for Fiscal Year 2024-25. For a more particular description of the property, reference is hereby made to the deeds and maps on file and of record in the office of the County Recorder of the County.

I hereby will place opposite the Assessor Parcel Number for each parcel or lot within the Assessment Roll, the amount of the annual assessment for Fiscal Year 2024-25 for each parcel or lot of land within the Irish Beach Water District 2024 Assessment District.

Dated: July 31, 2024

Engineer of Work

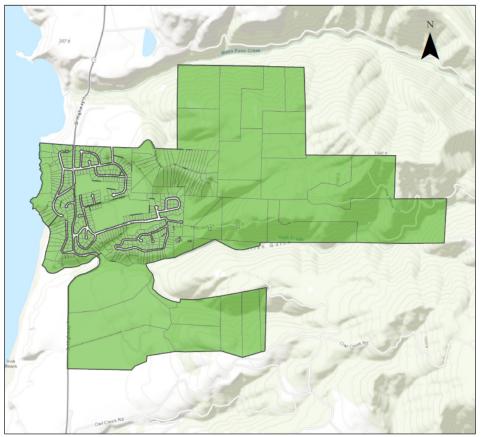
John Bliss, P.E.

License No. C52091

Assessment Diagram

The parcels proposed to be assessed the 2024 Assessment are shown on the Assessment Diagram, which is on file with the Secretary of the Board of the Irish Beach Water District. The following Assessment Diagram is for general location only and is not to be considered the official boundary map. The lines and dimensions of each lot or parcel within the District are those lines and dimensions as shown on the maps of the Assessor of the County of Mendocino, for Fiscal Year 2024-25, and are incorporated herein by reference, and made a part of this Diagram and this Report.





FILED IN THE OFFICE OF THE IRISH BEACH WATER DISTRIC COUNTY OF MENDOCINO, CALIFORNIA, THIS DAY OF, 20
BOARD SECRETARY
RECORDED IN THE OFFICE OF THE IRISH BEACH WATER DISTRICT, COUNTY OF MENDOCINO, CALIFORNIA THIS DAY OF, 20
BOARD SECRETARY
AN ASSESSMENT WAS CONFIRMED AND LEVIED BY THE BOARD OF DIRECTORS OF IRISH BEACH WATER DISTRICT, ON THE LOTS, PIECES AND PARCELS OF LAND ON THIS ASSESSMENT DIAGRAM ON THE
REFERENCE IS HEREBY MADE TO SAID RECORDED ASSESSMENT ROLL FOR THE EXACT AMOUNT OF EACH ASSESSMENT LEVIED AGAINST EACH PARCEL OF LAND.
BOARD SECRETARY

Note:
REFERENCE IS HEREBY MADE TO THE MAPS AND DEEDS OF
RECORD IN THE OFFICE OF THE ASSESSOR OF THE COUNTY
OF MENDOCINO FOR A DETAILED DESCRIPTION OF
THE LINES AND DIMENSIONS OF ANY PARCEL SHOWN
HEREIN. THOSE MAPS SHALL GOVERN FOR ALL DETAILS
CONCERNING THE LINES AND DIMENSIONS OF SUCH
PARCELS. EACH PARCEL IS IDENTIFIED IN SAID MAPS BY
ITS DISTINCTIVE ASSESSOR'S PAPCEL IN IMPED ITS DISTINCTIVE ASSESSOR'S PARCEL NUMBER.



PREPARED BY SCI CONSULTING GROUP 4745 MANGELS BLVD FAIRFIELD, CA 94534 707-430-4300

IRISH BEACH WATER DISTRICT PROPOSED 2024 WATER SYSTEM UPGRADE AND SUSTAINABILITY ASSESSMENT DIAGRAM



Assessment Roll

Each lot or parcel listed on the Assessment Roll is shown and illustrated on the latest County Assessor records, and these records are, by reference, made part of this Engineer's Report. These records shall govern all details concerning the description of the lots or parcels.



Parcel Number	Property Address	Ass	sessment	Parcel Number	Property Address	Ass	sessment
1320100100	14756 NAVARRO WAY	\$	98.04	1320301000	44000 NOYO WAY	\$	258.00
1320100200	14766 NAVARRO WAY	\$	258.00	1320301100	44001 NOYO WAY	\$	258.00
1320100300	14776 NAVARRO WAY	\$	258.00	1320301200	44021 NOYO WAY	\$	98.04
1320100400	14780 NAVARRO WAY	\$	258.00	1320301300	44041 NOYO WAY	\$	258.00
1320100500	14770 NAVARRO WAY	\$	98.04	1320301400	44061 NOYO WAY	, \$	98.04
1320100600	14760 NAVARRO WAY	\$	258.00	1320301500	44081 NOYO WAY	\$	98.04
1320100700	14750 NAVARRO WAY	\$	98.04	1320301600	14901 NAVARRO WAY	\$	98.04
1320100800	14740 NAVARRO WAY	\$	258.00	1320301700	14921 NAVARRO WAY	\$	258.00
1320100900	14730 NAVARRO WAY	\$	98.04	1320301800	44050 GARCIA CT	\$	98.04
1320101000	14720 NAVARRO WAY	\$	98.04	1320301900	44020 GARCIA CT	\$	258.00
1320101100	14700 NAVARRO WAY	\$	98.04	1320302000	44000 GARCIA CT	\$	258.00
1320101400	14701 NAVARRO WAY	\$	98.04	1320302100	43980 GARCIA CT	\$	98.04
1320101500	14721 NAVARRO WAY	\$	258.00	1320400100	14940 NAVARRO WAY	\$	258.00
1320101600	14751 NAVARRO WAY	\$	98.04	1320400200	14950 NAVARRO WAY	\$	258.00
1320101700	14761 NAVARRO WAY	\$	98.04	1320400300	14960 NAVARRO WAY	\$	258.00
1320101800	14720 HWY 1	\$	258.00	1320400400	14970 NAVARRO WAY	\$	258.00
1320101900	14771 NAVARRO WAY	\$	258.00	1320400500	14980 NAVARRO WAY	\$	258.00
1320102000	14781 NAVARRO WAY	\$	98.04	1320400600	15000 NAVARRO WAY	\$	258.00
1320102100	14750 HWY 1	\$	98.04	1320400700	15020 NAVARRO WAY	\$	258.00
1320102200		\$	98.04	1320400800	15050 IRISH BEACH DR	\$	258.00
1320200300	14790 NAVARRO WAY	\$	98.04	1320400900	15100 IRISH BEACH DR	\$	98.04
1320200400	14800 NAVARRO WAY	\$	258.00	1320401000	15101 IRISH BEACH DR	\$	258.00
1320200500	14820 NAVARRO WAY	\$	258.00	1320401100	15075 IRISH BEACH DR	\$	98.04
1320200600	14830 NAVARRO WAY	\$	258.00	1320401200	15051 IRISH BEACH DR	\$	98.04
1320200700	14840 NAVARRO WAY	\$	258.00	1320401300	15025 NAVARRO WAY	\$	98.04
1320200800	14850 NAVARRO WAY	\$	258.00	1320401400	15001 NAVARRO WAY	\$	258.00
1320200900	14791 NAVARRO WAY	\$	258.00	1320401500	14981 NAVARRO WAY	\$	258.00
1320201000	44000 NAVARRO WAY	\$	258.00	1320401600	14961 NAVARRO WAY	\$	258.00
1320201100	14801 NAVARRO WAY	\$	258.00	1320401700	14941 NAVARRO WAY	\$	258.00
1320201200	14800 HWY 1	\$	258.00	1320402000	44101 GARCIA CT	\$	98.04
1320201300	14821 NAVARRO WAY	\$	98.04	1320402100	44151 GARCIA CT	\$	258.00
1320201400	14820 HWY 1	\$	258.00	1320402200	15000 GARCIA CT	\$	98.04
1320201500	14841 NAVARRO WAY	\$	258.00	1320402300	15020 HWY 1	\$	258.00
1320201600	14850 HWY 1	\$	98.04	1320402400	15040 HWY 1	\$	258.00
1320201700	14851 NAVARRO WAY	\$	258.00	1320402500	15060 HWY 1	\$	98.04
1320201800	14810 HWY 1	\$	258.00	1320402600	44070 GARCIA CT	\$	258.00
1320201900	14854 NAVARRO WAY	\$	98.04	1320402700	44100 GARCIA CT	\$	98.04
1320202000	14796 NAVARRO WAY	\$	98.04	1320500100	15120 IRISH BEACH DR	\$	258.00
1320300100	14860 NAVARRO WAY	\$	258.00	1320500200	15150 IRISH BEACH DR	\$	258.00
1320300200	14870 NAVARRO WAY	\$	258.00	1320500300	15170 IRISH BEACH DR	\$	98.04
1320300300	14880 NAVARRO WAY	\$	258.00	1320500500	15220 IRISH BEACH DR	\$	258.00
1320300400	14900 NAVARRO WAY	\$	258.00	1320500600	15230 IRISH BEACH DR	\$	258.00
1320300500	14920 NAVARRO WAY	\$	98.04	1320500700	15121 IRISH BEACH DR	\$	258.00
1320300600	44070 NOYO WAY	\$	258.00	1320500800	15141 IRISH BEACH DR	\$	258.00
1320300700	14871 NAVARRO WAY	\$	258.00	1320500900	15161 IRISH BEACH DR	\$	98.04
1320300800	14861 NAVARRO WAY	\$	258.00	1320501000	15181 IRISH BEACH DR	\$	98.04
1320300900	44040 NOYO WAY	\$	98.04	1320501100	15201 IRISH BEACH DR	\$	98.04

Parcel Number	Property Address	Ass	sessment	Parcel Number	Property Address	Ass	sessment
1320501200	15200 HWY 1	\$	98.04	1320740500	43901 SEA CYPRESS DR	\$	258.00
1320501300	15225 IRISH BEACH DR	\$	258.00	1320740600	43851 SEA CYPRESS DR	\$	258.00
1320501400	15240 HWY 1	\$	98.04	1320740700	43781 CYPRESS PKWY	\$	258.00
1320501500	15251 IRISH BEACH DR	\$	258.00	1320740800	43741 SEA CYPRESS DR	\$	258.00
1320501600	15275 IRISH BEACH DR	\$	98.04	1320740900	43771 SEA CYPRESS DR	\$	98.04
1320600100	15360 IRISH BEACH DR	\$	258.00	1320741000	43801 SEA CYPRESS DR	\$	258.00
1320600200	15300 IRISH BEACH DR	\$	258.00	1320741100	43750 CYPRESS PKWY	\$	98.04
1320600300	15400 HWY 1	\$	98.04	1320741200	43720 CYPRESS PKWY	\$	98.04
1320600400	15280 IRISH BEACH DR	\$	258.00	1320741300	43700 CYPRESS PKWY	\$	258.00
1320600500	15270 IRISH BEACH DR	\$	258.00	1320741400	43670 CYPRESS PKWY	\$	98.04
1320600600	15260 IRISH BEACH DR	\$	258.00	1320800100	43751 ALTA MESA RD	\$	258.00
1320600700	15250 IRISH BEACH DR	\$	258.00	1320800200	43680 SEA CYPRESS DR	\$	98.04
1320600800	15240 IRISH BEACH DR	\$	258.00	1320800300	43670 SEA CYPRESS DR	\$	98.04
1320600900	15330 IRISH BEACH DR	\$	258.00	1320800400	43660 SEA CYPRESS DR	\$	98.04
1320710300	14760 CYPRESS POINT RD	\$	258.00	1320800500	43650 SEA CYPRESS DR	\$	98.04
1320710400	14750 CYPRESS POINT RD	\$	258.00	1320800600	43640 SEA CYPRESS DR	\$	98.04
1320710500	14740 CYPRESS POINT RD	\$	98.04	1320800700	43620 SEA CYPRESS DR	\$	98.04
1320710600	14720 CYPRESS POINT RD	\$	98.04	1320800800	43610 SEA CYPRESS DR	\$	98.04
1320710700	14700 CYPRESS POINT RD	\$	258.00	1320801000	43701 SEA CYPRESS DR	\$	98.04
1320710800	14680 CYPRESS POINT RD	\$	258.00	1320801100	43651 SEA CYPRESS DR	\$	258.00
1320710900	14660 CYPRESS POINT RD	\$	258.00	1320801200	43625 SEA CYPRESS DR	\$	98.04
1320711000	14640 CYPRESS POINT RD	\$	258.00	1320801300	43601 SEA CYPRESS DR	\$	98.04
1320711100	14770 CYPRESS POINT RD	\$	258.00	1320801400	43620 CYPRESS PKWY	\$	98.04
1320720100	14620 CYPRESS POINT RD	\$	98.04	1320801500	43650 CYPRESS PKWY	\$	98.04
1320720200	14610 CYPRESS POINT RD	\$	98.04	1320900100	43580 SEA CYPRESS DR	\$	98.04
1320720300	14600 CYPRESS POINT RD	\$	258.00	1320900200	43560 SEA CYPRESS DR	\$	98.04
1320720400	14570 CYPRESS POINT RD	\$	258.00	1320900300	43575 SEA CYPRESS DR	\$	98.04
1320720500	14560 CYPRESS POINT RD	\$	98.04	1320900400	43601 CYPRESS PKWY	\$	98.04
1320720600	43760 SEA CYPRESS DR	\$	98.04	1320900500	43621 CYPRESS PKWY	\$	98.04
1320720700	43730 SEA CYPRESS DR	\$	98.04	1320900600	43641 CYPRESS PKWY	\$	258.00
1320720800	43800 ALTA MESA RD	\$	258.00	1320900700	43661 CYPRESS PKWY	\$	258.00
1320720900	43750 ALTA MESA RD	\$	258.00	1320900800	43681 CYPRESS PKWY	\$	98.04
1320730100	14771 CYPRESS POINT RD	\$	258.00	1320900900	43701 CYPRESS PKWY	\$	98.04
1320730200	14765 CYPRESS POINT RD	\$	98.04	1320901000	43711 CYPRESS PKWY	\$	98.04
1320730300	14735 CYPRESS POINT RD	\$	258.00	1320901100	43725 CYPRESS PKWY	\$	98.04
1320730400	14655 CYPRESS POINT RD	\$	258.00	1320901200	43751 CYPRESS PKWY	\$	258.00
1320730500	14601 CYPRESS POINT RD	\$	258.00	1320901300	43775 CYPRESS PKWY	\$	98.04
1320730600	14565 CYPRESS POINT RD	\$	258.00	1321000100	43601 ACQUISTAPACE RD	\$	258.00
1320730700	14555 CYPRESS POINT RD	\$	258.00	1321001100	44660 POMO LAKE DR	\$	98.04
1320730800	14781 CYPRESS CIR	\$	98.04	1321001200	44650 POMO LAKE DR	\$	258.00
1320730900	14771 CYPRESS CIR	\$	98.04	1321001300	44640 POMO LAKE DR	\$	98.04
1320731000	14770 CYPRESS CIR	\$	98.04	1321001400	44620 POMO LAKE DR	\$	98.04
1320731100	14780 CYPRESS CIR	\$	258.00	1321001500	43831 ACQUISTAPACE RD	\$	98.04
1320740100	43981 SEA CYPRESS DR	\$	258.00	1321001600	43811 ACQUISTAPACE RD	\$	98.04
1320740200	43961 SEA CYPRESS DR	\$	98.04	1321001700	43791 ACQUISTAPACE RD	\$	98.04
1320740300	43941 SEA CYPRESS DR	\$	98.04	1321001800	43781 ACQUISTAPACE RD	\$	98.04
1320740400	43921 SEA CYPRESS DR	\$	98.04	1321001900	43551 SEA CYPRESS DR	\$	98.04

Parcel Number	Property Address	Ass	sessment	Parcel Number	Property Address	Ass	sessment
1321002000	43541 SEA CYPRESS DR	\$	98.04	1321200600	44901 ARENA CIR	\$	258.00
1321002100	43511 SEA CYPRESS DR	\$	98.04	1321200700	44881 ARENA CIR	\$	258.00
1321002200	43491 SEA CYPRESS DR	\$	98.04	1321200800	44861 ARENA CIR	\$	258.00
1321002300	43481 SEA CYPRESS DR	\$	98.04	1321200900	44851 ARENA CIR	\$	258.00
1321002400	43471 SEA CYPRESS DR	\$	98.04	1321201000	44841 ARENA CIR	\$	98.04
1321002500	43470 SEA CYPRESS DR	\$	98.04	1321201100	44821 ARENA CIR	\$	98.04
1321002600	43480 SEA CYPRESS DR	\$	98.04	1321201200	44801 POMO LAKE DR	\$	258.00
1321002700	43490 SEA CYPRESS DR	\$	98.04	1321201300	44781 POMO LAKE DR	, \$	98.04
1321002800	43500 SEA CPYRESS DR	\$	98.04	1321201400	44761 POMO LAKE DR	\$	98.04
1321002900	43510 SEA CYPRESS DR	\$	98.04	1321201500	44741 POMO LAKE DR	\$	258.00
1321003000	43540 SEA CYPRESS DR	\$	258.00	1321201600	44721 POMO LAKE DR	\$	98.04
1321003100	43550 SEA CYPRESS DR	\$	98.04	1321201700	44701 POMO LAKE DR	\$	98.04
1321003200	44480 OROREYS PL	\$	98.04	1321201800	44681 POMO LAKE DR	\$	98.04
1321003300	44485 OROREYS PL	\$	98.04	1321201900	44821 POMO LAKE DR	\$	258.00
1321003500	43731 ACQUISTAPACE RD	\$	98.04	1321202000	44830 ARENA CIR	\$	98.04
1321100100	43951 MALLO PASS CT	\$	258.00	1321202100	44860 ARENA CIR	\$	258.00
1321100200	43925 MALLO PASS CT	\$	98.04	1321202200	44900 ARENA CIR	\$	98.04
1321100300	3901 MALLO PASS CT	\$	98.04	1321202300	44920 ARENA CIR	\$	258.00
1321100400	15050 MALLO PASS DR	\$	98.04	1321202400	44940 ARENA CIR	\$	258.00
1321100500	43950 MALLO PASS CT	\$	98.04	1321202500	44961 POMO LAKE DR	\$	258.00
1321100600	15000 MALLO PASS DR	\$	258.00	1321202600	44901 POMO LAKE DR	\$	98.04
1321100700	14970 MALLO PASS DR	\$	258.00	1321202700	15220 ARENA CT	\$	98.04
1321100800	14950 MALLO PASS DR	\$	258.00	1321202800	15250 ARENA CT	\$	258.00
1321100900	14920 MALLO PASS DR	\$	258.00	1321202900	15225 ARENA CT	\$	258.00
1321101000	14900 MALLO PASS DR	\$	258.00	1321203000	44851 POMO LAKE DR	\$	98.04
1321101100	14901 MALLO PASS DR	\$	258.00	1321203100	44900 POMO LAKE DR	\$	98.04
1321101200	14925 MALLO PASS DR	\$	98.04	1321203200	44920 POMO LAKE DR	\$	258.00
1321101300	14951 MALLO PASS DR	\$	258.00	1321203300	44940 POMO LAKE DR	\$	98.04
1321101400	43850 ACQUISTAPACE RD	\$	258.00	1321203400	44960 POMO LAKE DR	\$	258.00
1321101500	43800 ACQUISTAPACE RD	\$	98.04	1321203500	44980 POMO LAKE DR	\$	258.00
1321101600	14950 EUCALYPTUS WAY	\$	98.04	1321203600	15151 MALLO PASS DR	\$	98.04
1321101700	14920 EUCALYPTUS WAY	\$	98.04	1321203700	15175 MALLO PASS DR	\$	98.04
1321101800	14900 EUCALYPTUS WAY	\$	98.04	1321203800	44850 POMO LAKE DR	\$	258.00
1321101900	14901 EUCALYPTUS WAY	\$	98.04	1321203900	44800 POMO LAKE DR	\$	98.04
1321102000	14925 EUCALYPTUS WAY	\$	98.04	1321300100	44661 POMO LAKE DR	\$	258.00
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1321102500	15061 MALLO PASS DR	\$	258.00	1321300600	15741 FOREST VIEW RD	\$	258.00
1321102600	15101 MALLO PASS DR	\$	98.04	1321300700	15751 FOREST VIEW RD	\$	98.04
1321102700	15125 MALLO PASS DR	\$	258.00	1321300800	15761 FOREST VIEW RD	\$	258.00
1321200100	44981 POMO LAKE DR	\$	258.00	1321301000	15801 FOREST VIEW RD	\$	98.04
1321200200	44961 ARENA CIR	\$	258.00	1321410200	15871 FOREST VIEW RD	\$	258.00
1321200300	44951 ARENA CIR	\$	98.04	1321410300	15901 FOREST VIEW RD	\$	258.00
1321200400	44941 ARENA CIR	\$	258.00	1321410400	15921 FOREST VIEW RD	\$	258.00
1321200500	44921 ARENA CIR	\$	98.04	1321410500	15931 FOREST VIEW RD	\$	98.04
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				. ,			
Parcel Number	Property Address	As	sessment	Parcel Number	Property Address	As	sessment
1321410600	15941 FOREST VIEW RD	\$	98.04	1321610200	15370 FOREST VIEW RD	\$	258.00
1321410700	15961 FOREST VIEW RD	\$	98.04	1321610300	15400 FOREST VIEW RD	\$	98.04
1321410800	15971 FOREST VIEW RD	\$	98.04	1321610400	15420 FOREST VIEW RD	\$	98.04
1321410900	44451 POMO LAKE DR	\$	98.04	1321610500	15450 FOREST VIEW RD	\$	98.04
1321411100	15851 FOREST VIEW RD	\$	258.00	1321610600	15470 FOREST VIEW RD	\$	258.00
1321420100	44381 POMO LAKE CIR	\$	98.04	1321610700	15500 FOREST VIEW RD	\$	98.04
1321420200	44361 POMO LAKE CIR	\$	98.04	1321610800	15520 FOREST VIEW RD	\$	258.00
1321420300	44341 POMO LAKE CIR	\$	258.00	1321610900	15550 FOREST VIEW RD	\$	258.00
1321420400	44321 POMO LAKE CIR	\$	98.04	1321611000	15570 FOREST VIEW RD	\$	258.00
1321420500	44301 POMO LAKE CIR	\$	98.04	1321611100	15780 FOREST VIEW CT	\$	258.00
1321420600	15225 FOREST VIEW RD	\$	258.00	1321611200	15784 FOREST VIEW CT	\$	98.04
1321420700	15251 FOREST VIEW RD	\$	258.00	1321611300	15794 FOREST VIEW CT	\$	98.04
1321420900		\$	98.04	1321611400	15820 FOREST VIEW RD	\$	98.04
1321421000	15300 FOREST VIEW RD	\$	258.00	1321611500	15850 FOREST VIEW RD	\$	98.04
1321421100	15320 FOREST VIEW RD	\$	98.04	1321611600	15870 FOREST VIEW RD	\$	98.04
1321421200	15700 FOREST VIEW CIR	\$	258.00	1321611700	15684 FOREST VIEW CIR	\$	258.00
1321421300	15920 FOREST VIEW RD	\$	98.04	1321611800	15688 FOREST VIEW CIR	\$	98.04
1321421400	15930 FOREST VIEW RD	\$	98.04	1321611900	15694 FOREST VIEW CIR	\$	98.04
1321421500	15940 FOREST VIEW RD	\$	98.04	1321612000	15698 FOREST VIEW CIR	\$	98.04
1321421600	15960 FOREST VIEW RD	\$	258.00	1321620100	15321 FOREST VIEW RD	\$	98.04
1321421700	15301 FOREST VIEW RD	\$	98.04	1321620200	15341 FOREST VIEW RD	\$	98.04
1321500100	15601 FOREST VIEW RD	\$	258.00	1321620300	15361 FOREST VIEW RD	\$	98.04
1321500200		\$	98.04	1321620400	15381 FOREST VIEW RD	\$	98.04
1321500300	15621 FOREST VIEW RD	\$	258.00	1321620500	15421 FOREST VIEW RD	\$	98.04
1321500400	15631 FOREST VIEW RD	\$	258.00	1321620600	15431 FOREST VIEW RD	\$	98.04
1321500500		\$	98.04	1321620700	15441 FOREST VIEW RD	\$	258.00
1321500600	15641 FOREST VIEW RD	\$	98.04	1321621000	15481 FOREST VIEW RD	\$	258.00
1321500700	15645 FOREST VIEW RD	\$	258.00	1321621100	15501 FOREST VIEW RD	\$	98.04
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1321500900	15661 FOREST VIEW RD	\$	258.00	1321621300	15551 FOREST VIEW RD	\$	258.00
1321501000	15671 FOREST VIEW RD	\$	258.00	1321621400	15575 FOREST VIEW RD	\$	258.00
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1321501500	15697 FOREST VIEW RD	\$	258.00	1323000400	44570 POMO LAKE DR	\$	98.04
1321501600	15701 FOREST VIEW RD	\$	258.00	1323000500	44560 POMO LAKE DR	\$	258.00
1321501900	15600 FOREST VIEW RD	\$	258.00	1323000600	44550 POMO LAKE DR	\$	258.00
1321502000	15620 FOREST VIEW RD	\$	98.04	1323000700	44536 OROREYS PL	\$	258.00
1321502100	15640 FOREST VIEW RD	\$	258.00	1323000800	44530 OROREYS PL	\$	98.04
1321502200	15700 FOREST VIEW RD	\$	258.00	1323000900	44520 OROREYS PL	\$	258.00
1321502300	15720 FOREST VIEW RD	\$	98.04	1323001000	44510 OROREYS PL	Ś	98.04
1321502400	15740 FOREST VIEW RD	\$	258.00	1323001200	44501 OROREYS PL	\$	258.00
1321502500	15760 FOREST VIEW RD	\$	98.04	1323001200	44465 OROREYS ROOST	\$	258.00
1321502600	15683 FOREST VIEW RD	\$	258.00	1323001400	44280 OROREYS ROOST	\$	258.00
1321502700	15721 FOREST VIEW RD	\$	258.00	1323001700	44290 OROREYS ROOST	\$	98.04
1321610100	15350 FOREST VIEW RD	\$	98.04	1323001500	44300 OROREYS ROOST	\$	98.04
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Parcel Number	Property Address	As	sessment	Parcel Number	Property Address	Ass	sessment
1323001700	44310 OROREYS ROOST	\$	98.04	1323202300		\$	98.04
1323001800	44320 OROREYS ROOST	\$	98.04	1323202400		\$	98.04
1323002000	44340 OROREYS ROOST	\$	258.00	1323202500		\$	98.04
1323002200	44360 OROREYS ROOST	\$	98.04	1323202600		\$	98.04
1323002300	44370 OROREYS ROOST	\$	258.00	1323202700		\$	98.04
1323002400	44380 OROREYS ROOST	\$	98.04	1323202800	43370 ALTA MESA RD	\$	98.04
1323002500	44390 OROREYS ROOST	\$	98.04	1323202900		\$	98.04
1323002600	44400 OROREYS ROOST	\$	258.00	1323203000		\$	98.04
1323002700	44410 OROREYS ROOST	\$	98.04	1323203100		\$	98.04
1323002800	44420 OROREYS ROOST	\$	258.00	1323203200		\$	98.04
1323002900	44430 OROREYS ROOST	\$	98.04	1323203300		\$	98.04
1323003000	44440 OROREYS ROOST	\$	258.00	1323203400		\$	98.04
1323003100	44535 OROREYS PL	\$	98.04	1323203500		\$	98.04
1323003200	44460 OROREYS ROOST	\$	98.04	1323203600		\$	98.04
1323003300	44421 OROREYS ROOST	\$	258.00	1323203700		\$	98.04
1323003400	44301 OROREYS ROOST	\$	258.00	1323203800		\$	98.04
1323003500	44341 OROREYS ROOST	\$	98.04	1323203900		\$	98.04
1323003600	44361 OROREYS ROOST	\$	98.04	1323204000	43600 ALTA MESA RD	\$	258.00
1323003700	44381 OROREYS ROOST	\$	98.04	1323204100		\$	98.04
1323003800	44401 OROREYS ROOST	\$	98.04	1323204200		\$	98.04
1323003900	44500 OROREYS PL	\$	258.00	1323204300	43586 SEA CYPRESS RD	\$	98.04
1323100100	43501 HILLCREST DR	\$	258.00	1323204400		\$	98.04
1323100200	43501 HILLCREST DR	\$	258.00	1323204500		\$	98.04
1323100300	43501 HILLCREST DR	\$	258.00	1323204600		\$	98.04
1323100400	43501 HILLCREST DR	\$	258.00	1323204700	44350 OROREYS ROOST	\$	98.04
1323101500	43501 HILLCREST DR	\$	258.00	1323204800	44330 OROREYS ROOST	\$	98.04
1323101600	43501 HILLCREST DR	\$	258.00	1323204900	43600 SEA CYPRESS DR	\$	258.00
1323200100	43681 ALTA MESA RD	\$	98.04				
1323200200		\$	98.04				
1323200300	43641 ALTA MESA RD	\$	98.04				
1323200500		\$	98.04				
1323200600		\$	98.04				
1323200700		\$	98.04				
1323200800		\$	98.04				
1323201000		\$	98.04				
1323201100		\$	98.04				
1323201200		\$	98.04				
1323201300	43491 ALTA MESA RD	\$	258.00				
1323201400	43471 ALTA MESA RD	\$	98.04				
1323201500		\$	98.04				
1323201600		\$	98.04				
1323201700		\$	98.04				
1323201800		\$	98.04				
1323201900		\$	98.04				
1323202000		\$	98.04				
1323202100		\$	98.04				
1323202200	14000 ALTA MESA CT	\$	258.00				

Exhibit A – Pipeline Condition Assessment





Irish Beach Water District Pipeline Condition Assessment

Technical Memorandum

Friday, 07 June 2024



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1. Introduction

1.1. Background

Water utilities today face the substantial challenge of delivering requisite service levels despite constrained financial resources, amidst the backdrop of aging infrastructure, increasingly stringent regulatory standards, and escalating customer expectations. Historically, the Irish Beach Water District (the District) has predicated the condition of its potable water conveyance infrastructure based on the extent of preventive maintenance required within specific areas. Furthermore, planning for rehabilitation and replacement (R&R) of assets has traditionally relied on the institutional knowledge of staff and the chronological age of the assets.

In a strategic pivot, the District now intends to incorporate a risk-based framework for its approximately 57,238 feet (or 10.8 miles) of pipelines. This framework incorporates assessments of both the probability of failure (PoF) and the consequences of failure (CoF) to inform R&R decisions. To support this goal, Hazen has adopted cutting-edge tools and methodologies to strategically prioritize R&R activities for the District's potable water pipelines, thereby optimizing resource allocation to areas of greatest need.

1.2. Objective

A desktop risk-based condition assessment of the potable water system was conducted utilizing the existing asset pipeline inventory from the District. This initial analysis was enhanced by integrating pipe attribute data to help identify assets with a high risk of failure, thereby supporting an analysis for updating the risk assessment results. Employing principles of asset management, Hazen has developed a risk- based prioritization methodology and a risk model to guide the decision-making process in prioritizing condition assessments and rehabilitation and replacement (R&R) activities for the Districts polyvinyl chloride (PVC) potable pipes.

The prioritization process employed combines assessments of the Probability of Failure (PoF) and the Consequence of Failure (CoF) of pipe segments. This risk-based approach is integral to any R&R prioritization program, as it significantly reduces the District's exposure to business risks, bolsters credibility with regulatory authorities, and enhances overall operational effectiveness. This method is applicable to both the condition assessment and rehabilitation phases, underscoring the importance of strategically determining "where" to focus initial inspection efforts as much as deciding "what" requires repair.

The subsequent sections of this document delineate the methodologies employed to derive the PoF, CoF, and Business Risk Exposure (BRE) scores. These scores are instrumental in prioritizing the rehabilitation and replacement of pipe segments within this study.



1.3. Methodology

This study focused on the active pipe segments that are owned by the District. Hazen used the following Geographic Information Systems (GIS) data to conduct a desktop condition assessment and risk analysis.

Data Retrieved From The District:

- Pipelines [Shapefiles: PZone1.shp, Pzone2.shp, PZ3.shp, Pzone4.shp, Source_Pipe.shp]
- Other Assets Utilized for Reference of Analysis [Shapefiles: Service.shp, Pump House.shp, Fire Hydrant.shp, Valvas.shp]
- District Divisions [Shapefiles: Unit_1.shp, Unit_2.shp, Unit_3.shp, Unit_4.shp, Unit_7.shp, Unit_8.shp, Unit_9.shp]

Data Retrieved From Other Sources:

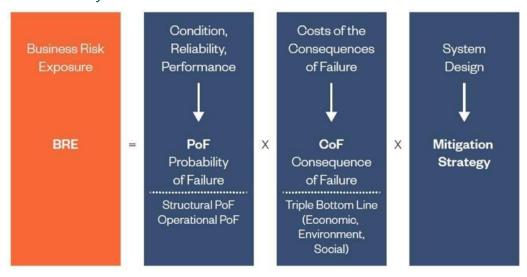
- Soil Corrosivity Areas (Downloaded from USGS)
- Streets Centerlines and Functional Classes (Downloaded from CalTrans)

Criteria and weighting were developed collaboratively with data provided by the District.

2. Condition Assessment Results

Hazen developed a risk-based methodology to calculate the BRE associated with each pipe segment by combining condition, age, and consequence of failure. As represented in the risk formula in *Figure 2.1.1* shows risk is composed of two key elements: PoF and CoF. Risk also takes into consideration any mitigation strategies such as redundancy that can lower the risk of failure. The risk-based approach is fundamental to any R&R prioritization program. The prioritization process applies to both the condition assessment and rehabilitation phases.

Figure 2.1: Risk Analysis Calculation





2.1. Probability of Failure

PoF measures an asset's likelihood of failure. PoF for pipe segments were determined by evaluating each segment against the criteria in below. *Table 2.1.1* shows the PoF summarized by criteria.

Table 2.1.1: Probability of Failure Criteria

Criteria	Weight	5	4	3	2	1
Material	30%	PVC200, Steel	ACP Copper	HDPE, PVC		
Remaining Useful Life (years)	30%	<=9		<=29		>=30
Diameter	20%	<=2" Pipes	4" ACP	<2" and < 5"	Laterals	>=5
Leak History	15%	2+ Leaks		1 Leak		No Leaks
Soil Corrosivity	5%	High		Medium		Low or Non- Metallic Pipes

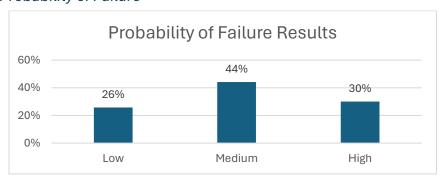
2.2. Total Probability of Failure

Table 2.2.1 shows the length and diameter of pipeline categorized by probability of failure. **Figure 2.2.1** shows overall pipeline categorized into high, medium and low risk of failure.

Table 2.2.1: Probability of Failure Results

Category	Diameter	Length	Percent of Pipelines
1	>=5	18,313.01	32.0%
2	Laterals	8,022.28	14.0%
3	>2" and <5"	10,377.98	18.1%
4	4" ACP	12,948.23	22.6%
5	<=2" pipes	7,577.43	13.2%

Figure 2.2.1: Probability of Failure



2.3. Consequence of Failure

CoF evaluates the direct and indirect impacts of asset failure against triple bottom line factors (Environment, Economic, and Social). CoF was measured by assigning weights to criteria selected by the District. *Table 2.3.1* shows the criteria and corresponding weighting assigned by Hazen in collaboration with District staff during a Risk Assessment Methodology Workshop. Using the GIS



layers provided by the District for the desktop condition assessment each criterion was scored using a scale of 1 to 5. The scores assigned to each pipe segment for each individual CoF criteria were multiplied by the weighting associated with each criterion and added together to calculate a total CoF score for each pipe segment. *Table 2.3.2* summarizes by the percentage the length of pipeline for each CoF score. The diameter of the pipe segments was used to capture the amount of flow through a pipe as well as the economic impact of a pipe replacement which is typically higher for larger pipes.

Table 2.3.1: Consequence of Failure Criteria

Criteria	Weight	5	4	3	2	1
Electrical Inspection	15%	Within the boundary identified by the District				Does not intersect the boundary identified by the District
Function	25%	Mainlines or fire hydrant laterals				Service lines
Traffic Impact (within 60 feet)	20%		Minor arterial (Highway 1)	Local		No traffic impact
Diameter (in lieu of flow data	20%	6"	4"	3"	2"	1"
Redundancy	20%	None		Partial		Full

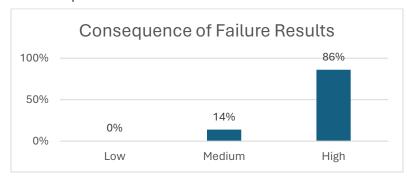
Table 2.3.2: Consequence of Failure by Flow Diameter Categories

Score	Diameter	Lenth	Percent of Pipelines
1	1"	5,073.53	8.9%
2	2"	10,371.11	18.1%
3	3"	9,000.36	15.7%
4	4"	14,325.85	25.0%
5	6"	18,468.08	32.3%

Total Consequence of Failure

The CoF results shown in *Figure 2.3.1* indicate that the majority of the District's potable water pipe segments have a high consequence of failure.

Figure 2.3.1: Total Consequence of Failure





3. Risk Results

3.1. Business Risk Exposure Analysis

PoF and CoF scores were multiplied to calculate the District's business risk exposure scores for all pipe segments. *Table 3.1.1* summarizes the BRE results showing Risk Level and the associated percentage of pipe length. Over 46.5 percent of the overall length of the District's potable water pipes are categorized as high business risk exposure at the time of this assessment.

Table 3.1.1: Business Risk Exposure

Risk Level	Length (Feet)	Percent of Pipelines
Low	6,787	11.9%
Medium	23,850	41.7%
High	26,600	46.5%

4. Conclusion

These capital project improvement data-driven risked-based recommendations necessitate local engineering expertise and financial acumen to develop an optimal implementation strategy. Understanding the specificities of the local environment, including regulatory requirements and community needs, is crucial for the success of these projects. For instance, it may be more costeffective to prioritize assets identified as low or medium risk that are found to require frequent, costly repairs over high-risk assets. This approach not only simplifies construction management activities but also maximizes resource efficiency and minimizes operational disruptions. Moreover, trade-offs may be required to align projects with the available budget. This involves prioritizing certain projects over others, potentially deferring certain improvements to ensure that critical infrastructure needs are met within financial constraints. A balanced approach that considers both the technical and economic aspects will ensure that the capital improvements deliver the intended benefits without exceeding budgetary limits. Such a strategy will enhance the overall sustainability and resilience of the infrastructure, ultimately providing greater value to stakeholders.



Table 4.1: Capital Improvement Plan Years 1 -5

Project Name	Project Descriptions	Project Cost
Unit 2 Pipeline Replacement Project 1	This project includes replacement of 6" pipelines totalling 1161.9 feet location in Unit 2. These pipelines show a high consequence of failure due to proximity to medium voltage electrical conduit. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$225,383
Unit 7 Pipeline Replacement Project 1	This project includes replacement of 6" pipelines totalling 1895.5 feet location in Unit 7. These pipelines show a high consequence of failure due to proximity to medium voltage electrical conduit. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$367,697
	Total:	\$593,080



Table 4.2: Capital Improvement Plan Years 5 -25

Project Name	Project Description	Project Costs
Unit 1 Pipeline Replacement Project 1	This project includes replacement of 2" pipelines totalling 2,393.3 feet located in Unit 1. These pipe segments will be approaching the end of their useful lives in next 5 to 25 years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$218,987
Unit 2 Pipeline Replacement Project 2	This project includes replacement of 1", 2" and 6" pipelines totalling 2,406.06 feet located in Unit 2. These pipe segments will be approaching the end of their useful lives in next 5 to 25 years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$209,600
Unit 3 Pipeline Replacement Project 1	This project includes replacement of 1", 2" and 4" pipelines totalling 1,256.42 feet located in Unit 3. These pipe segments will be approaching the end of their useful lives in next 5 to 25 years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$118,445
Unit 7 Pipeline Replacement Project 2	This project includes replacement of 1" and 4" pipelines totalling 911.67 feet located in Unit 7. These pipe segments will be approaching the end of their useful lives in next 5 to 25 years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$111,507
	Total:	\$658,539

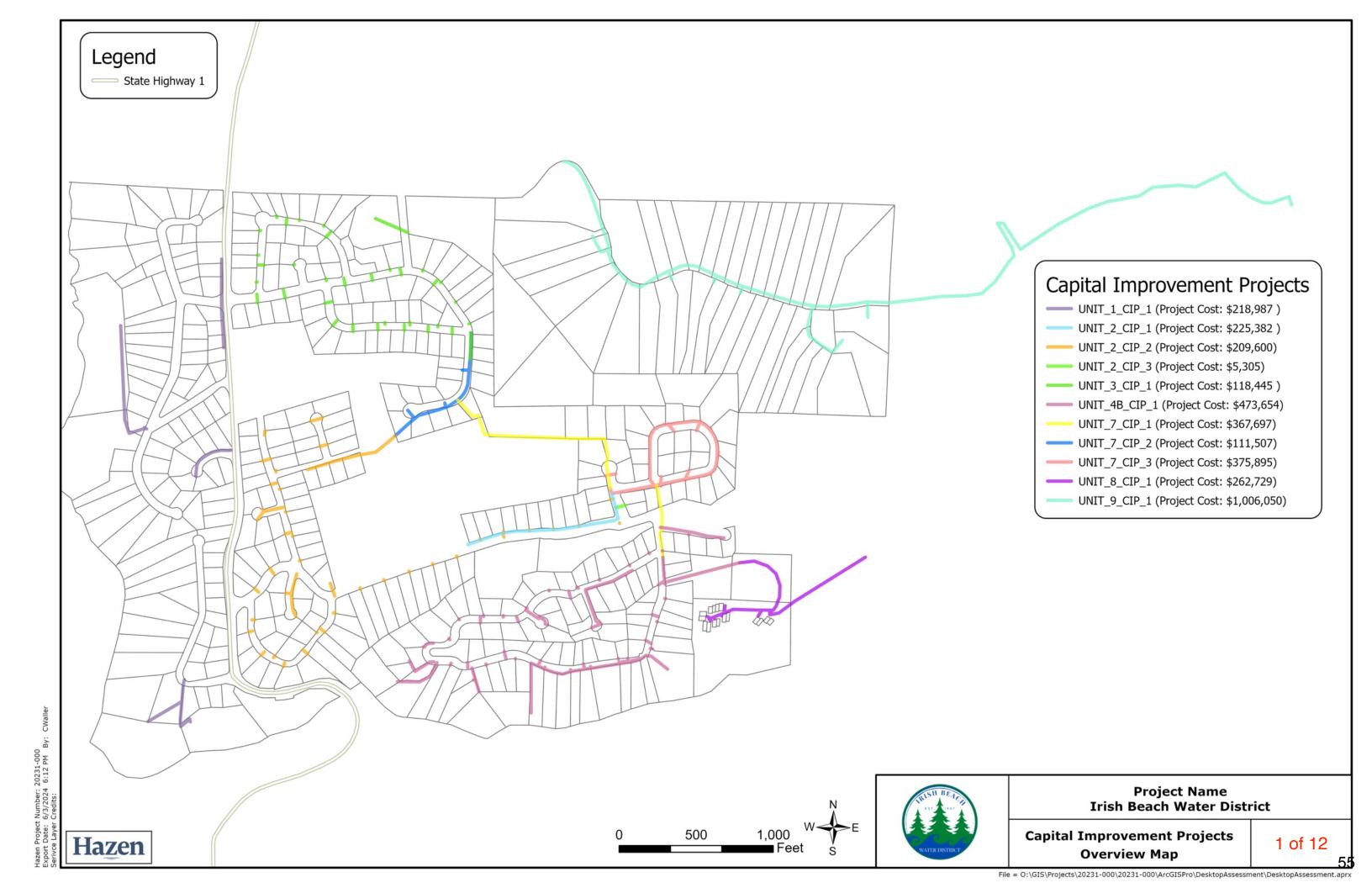


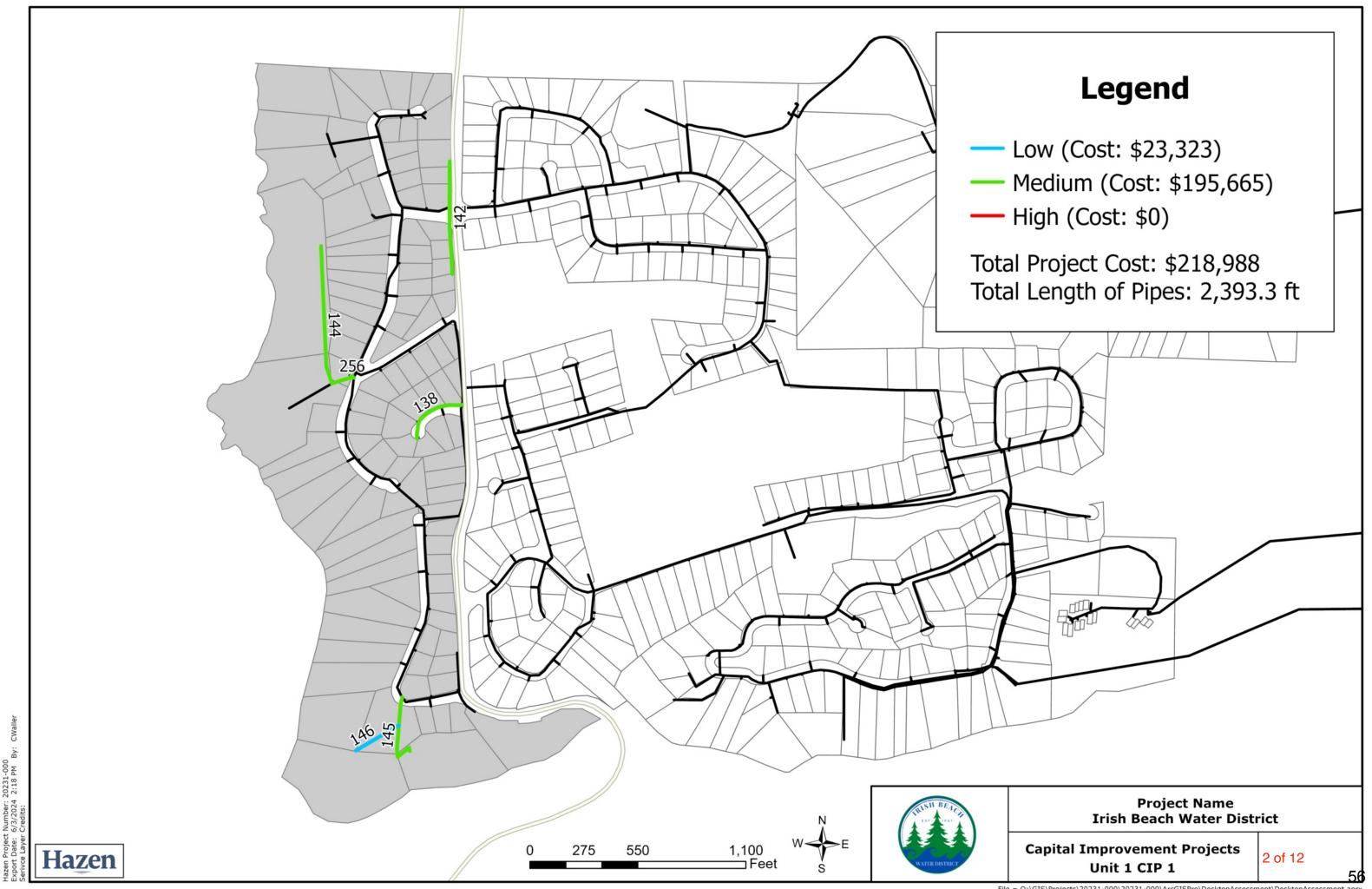
Table 4.3: Capital Improvement Plan Years 25+

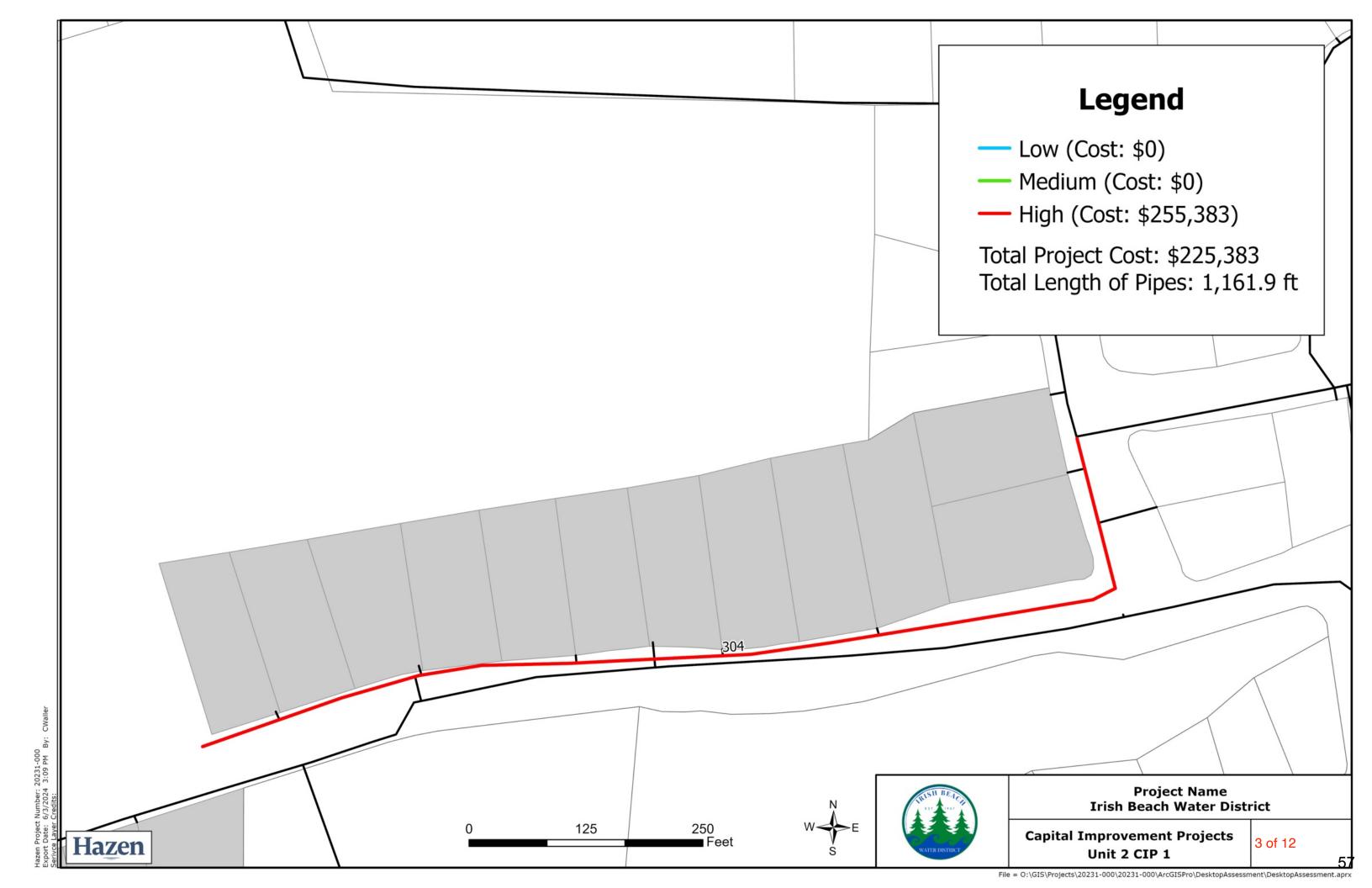
Project Name	Project Description	Project Cost
Unit 2 Pipeline Replacement Project 3	This project includes replacement of 1" pipelines totalling 64.63 feet located in Unit 2. These pipe segments will be approaching the end of their useful lives in next 25+ years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$5,305
Unit 4B Pipeline Replacement Project 1	This project includes replacement of 1", 2", 3", 4" and 6" pipelines totalling 4,783.47 feet located in Unit 4b. These pipe segments will be approaching the end of their useful lives in next 25+ years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$473,654
Unit 7 Pipeline Replacement Project 3	This project includes replacement of 1" and 6" pipelines totalling 4,069.04 feet located in Unit 7. These pipe segments will be approaching the end of their useful lives in next 25+ years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$375,895
Unit 8 Pipeline Replacement Project 1	This project includes replacement of 1", 3" and 6" pipelines totalling 1,868.16 feet located in Unit 8. These pipe segments will be approaching the end of their useful lives in next 25+ years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$262,729
Unit 9 Pipeline Replacement Project 1	This project includes replacement of 1", 2", 3" and 6" pipelines totalling 7,037.94 feet located in Unit 9. These pipe segments will be approaching the end of their useful lives in next 25+ years. This project will improve system reliability, increase operational flexibility and reduce overall maintenance needs and costs.	\$1,006,050
	Total:	\$2,123,633
	Grand Total (All Projects):	\$3,375,252

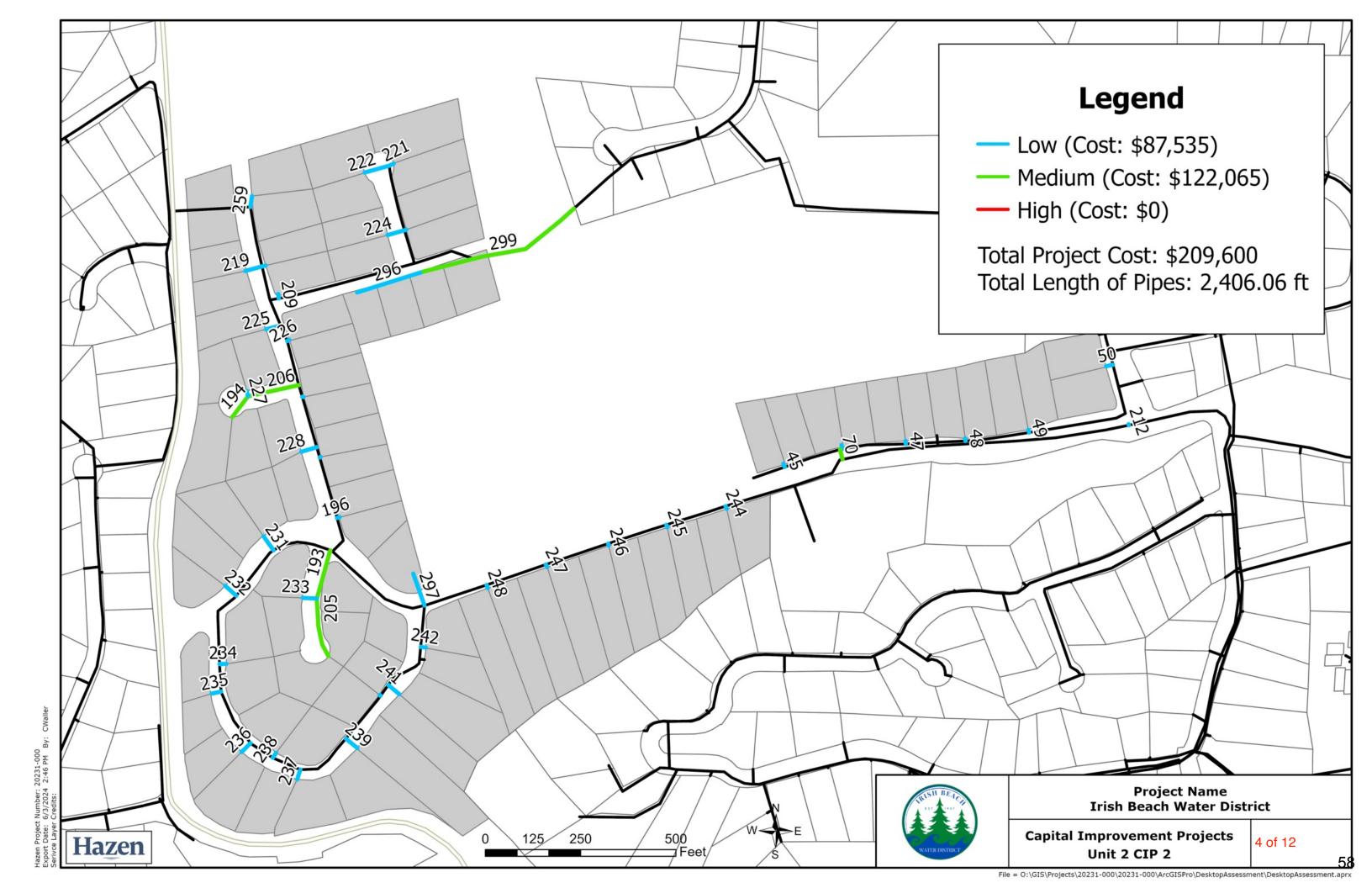


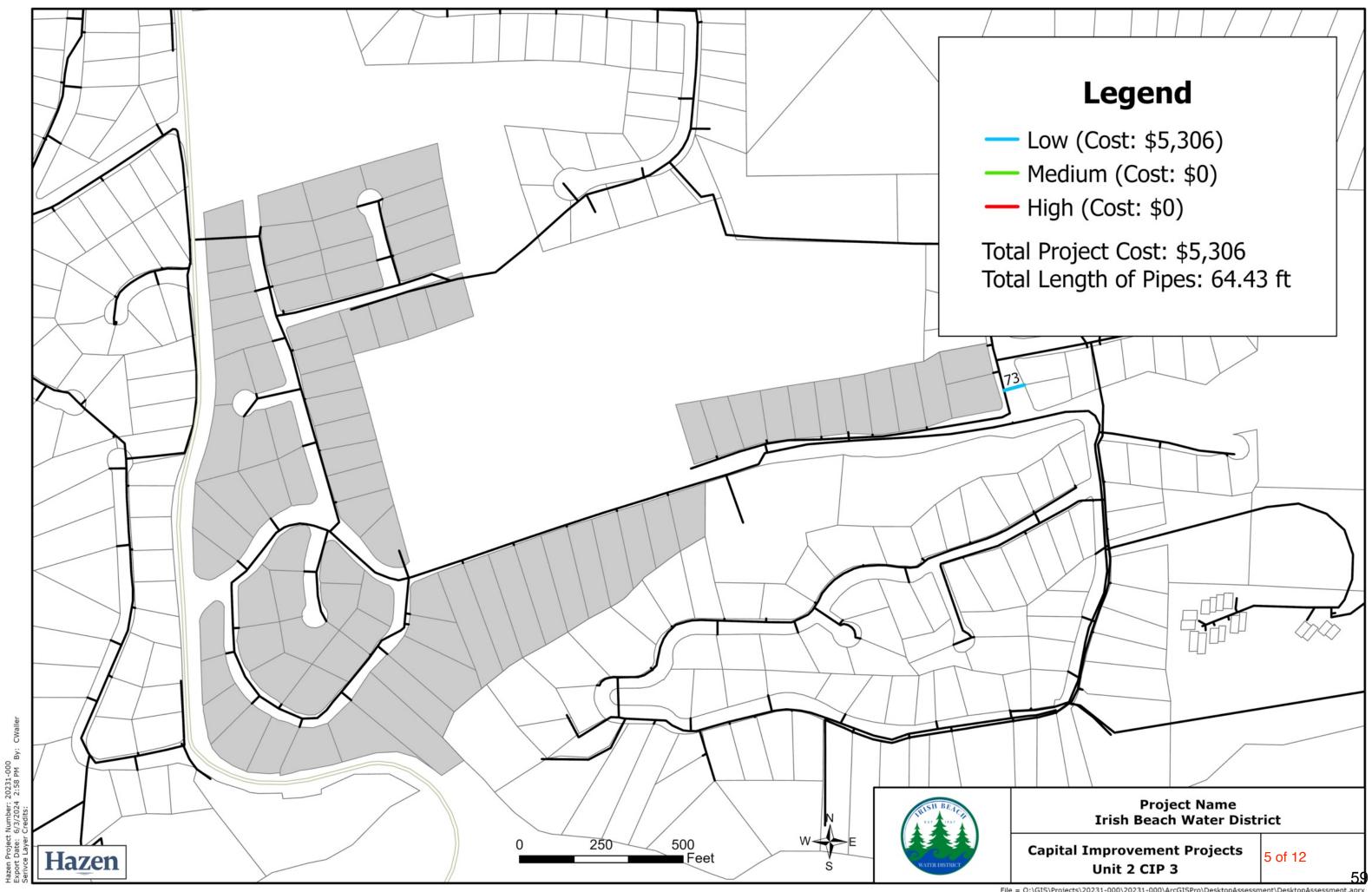
5. Appendix: Capital Improvement Plan Maps

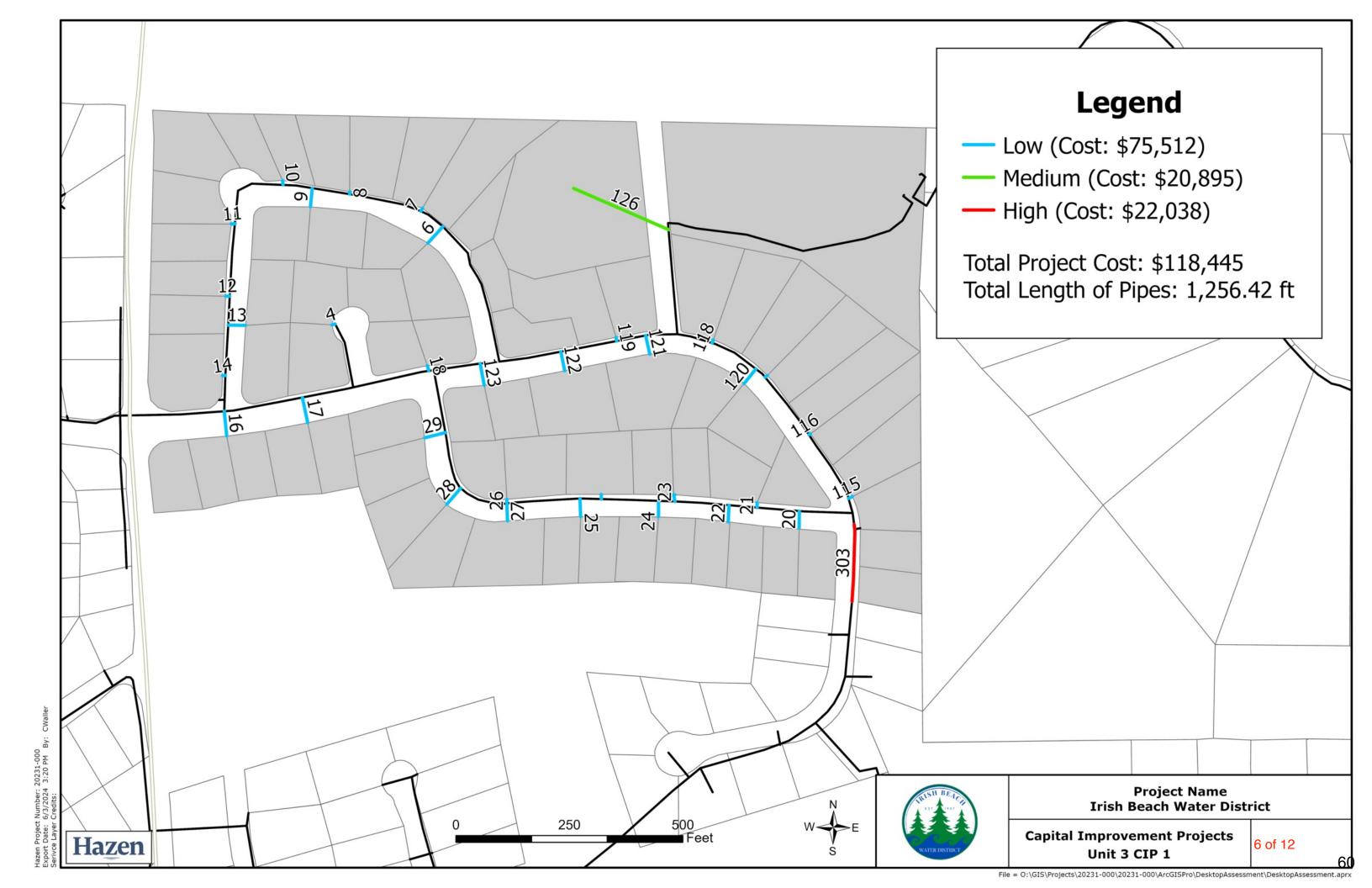


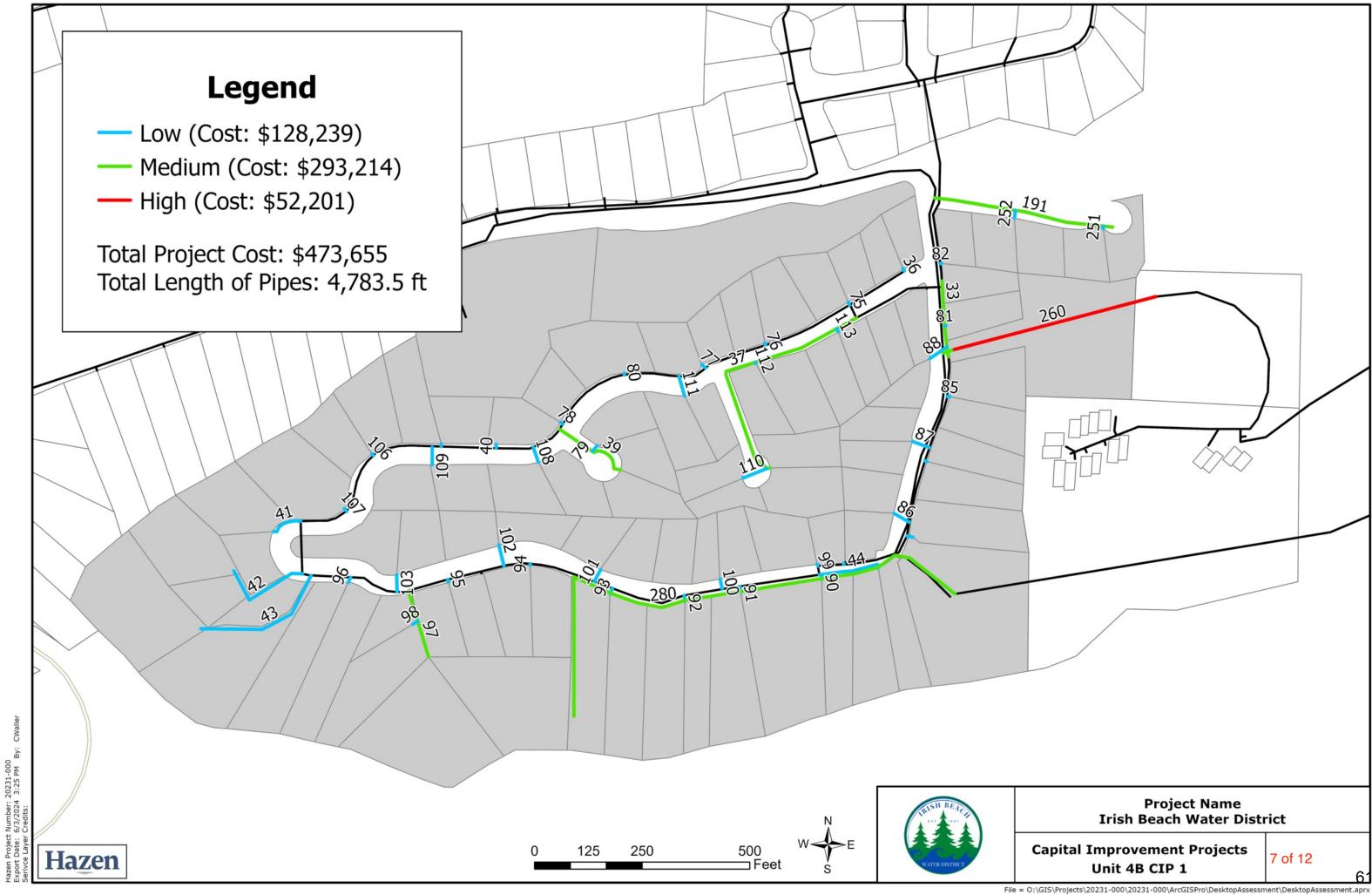


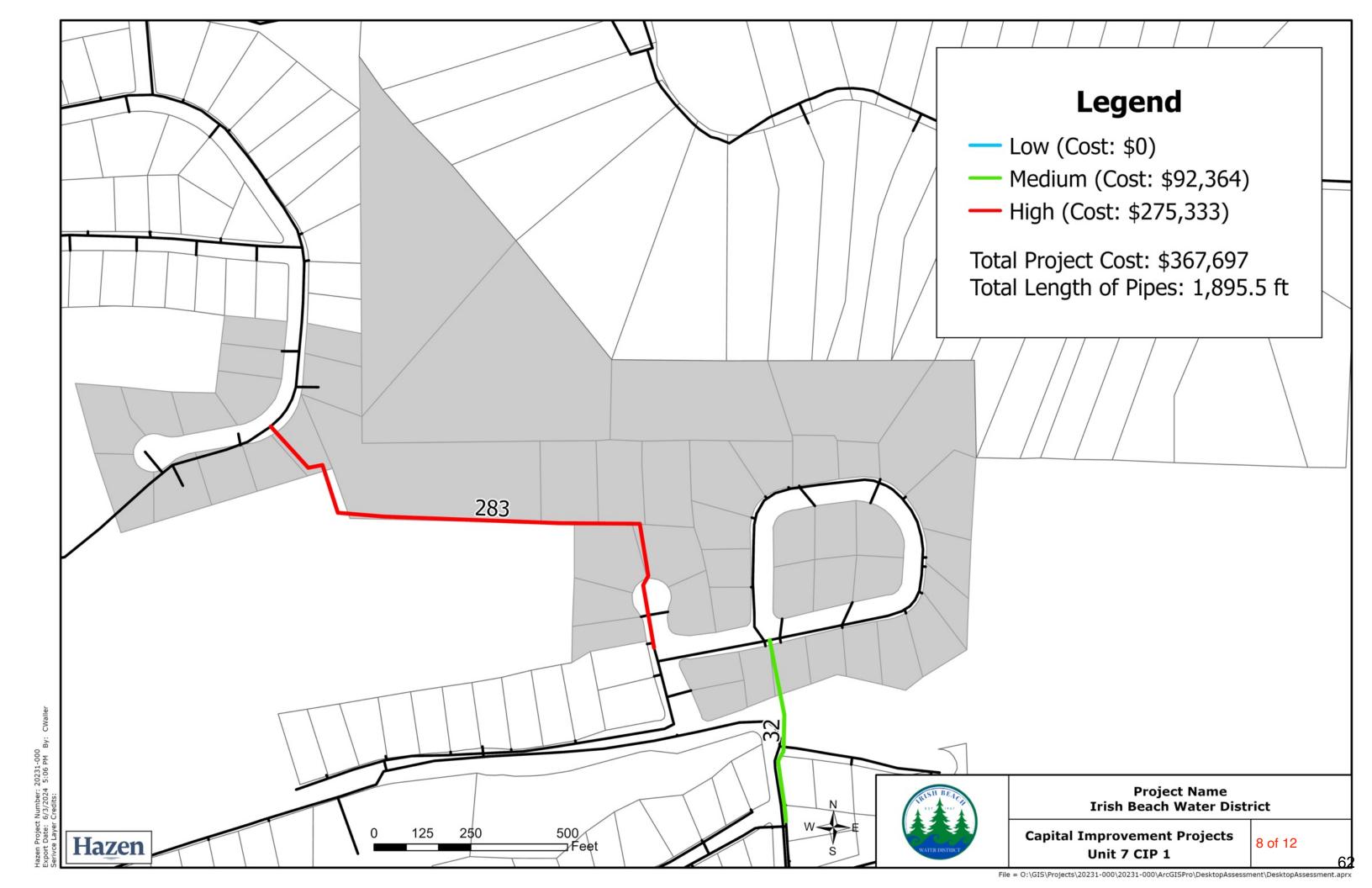


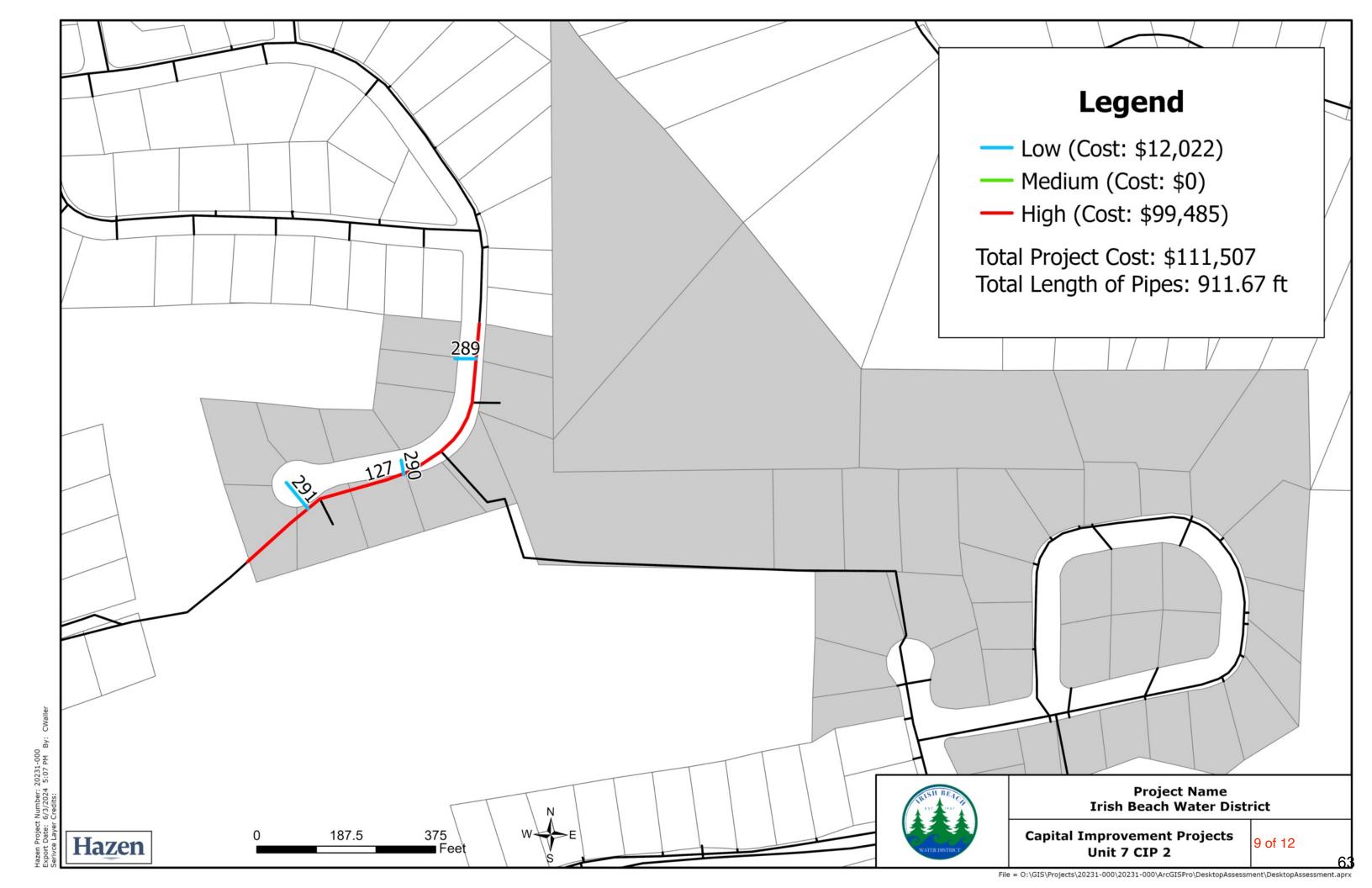


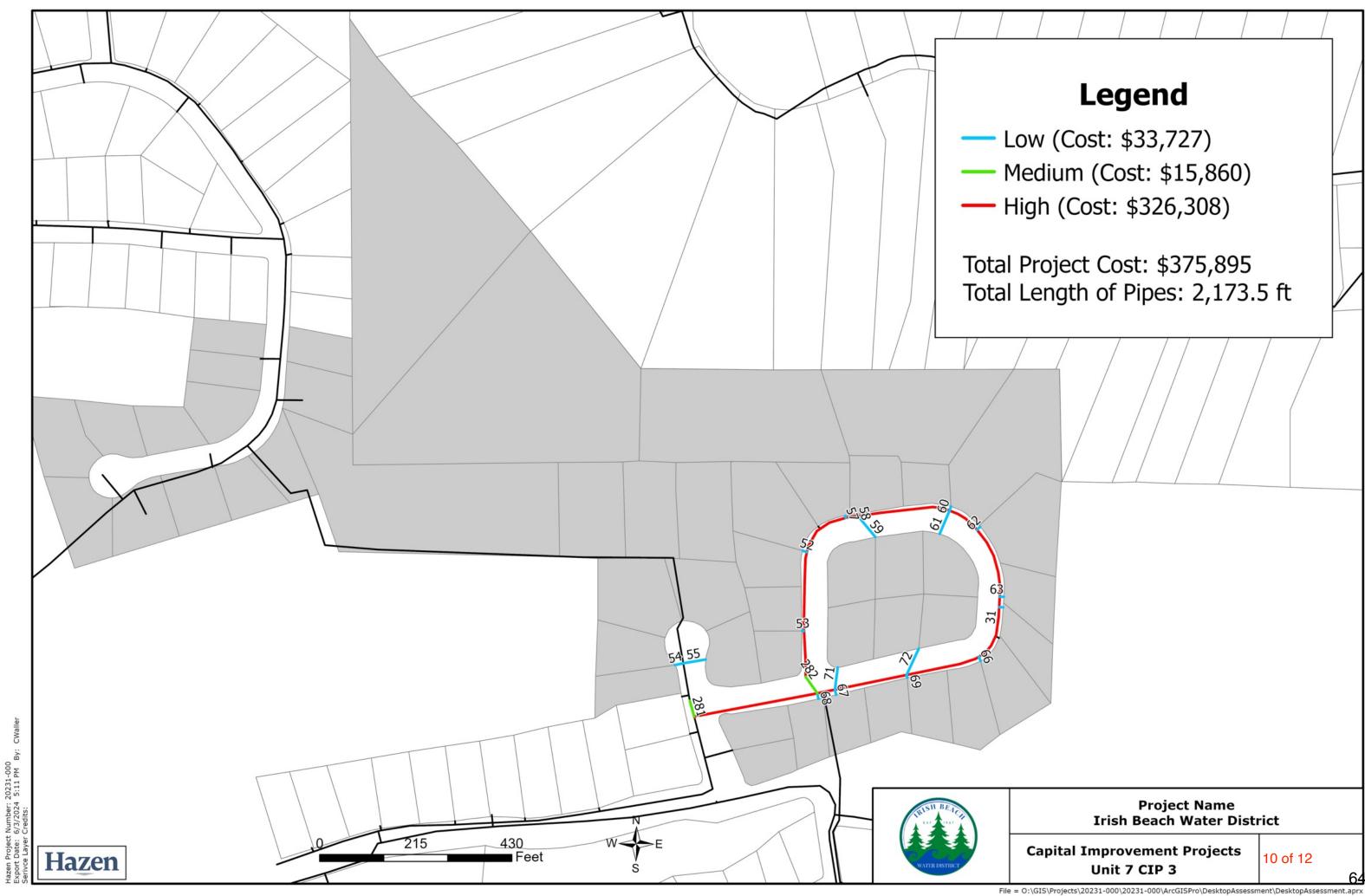


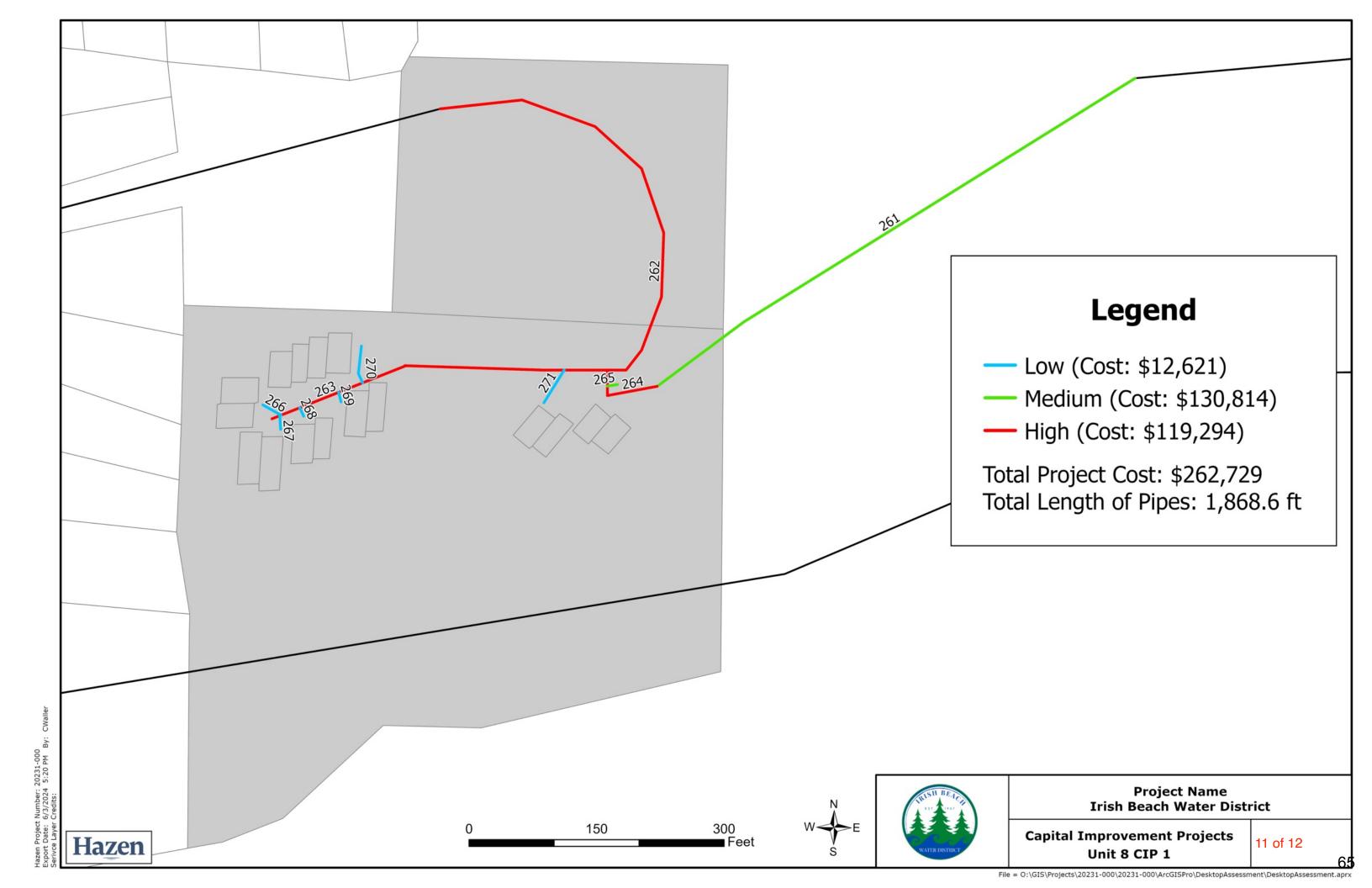


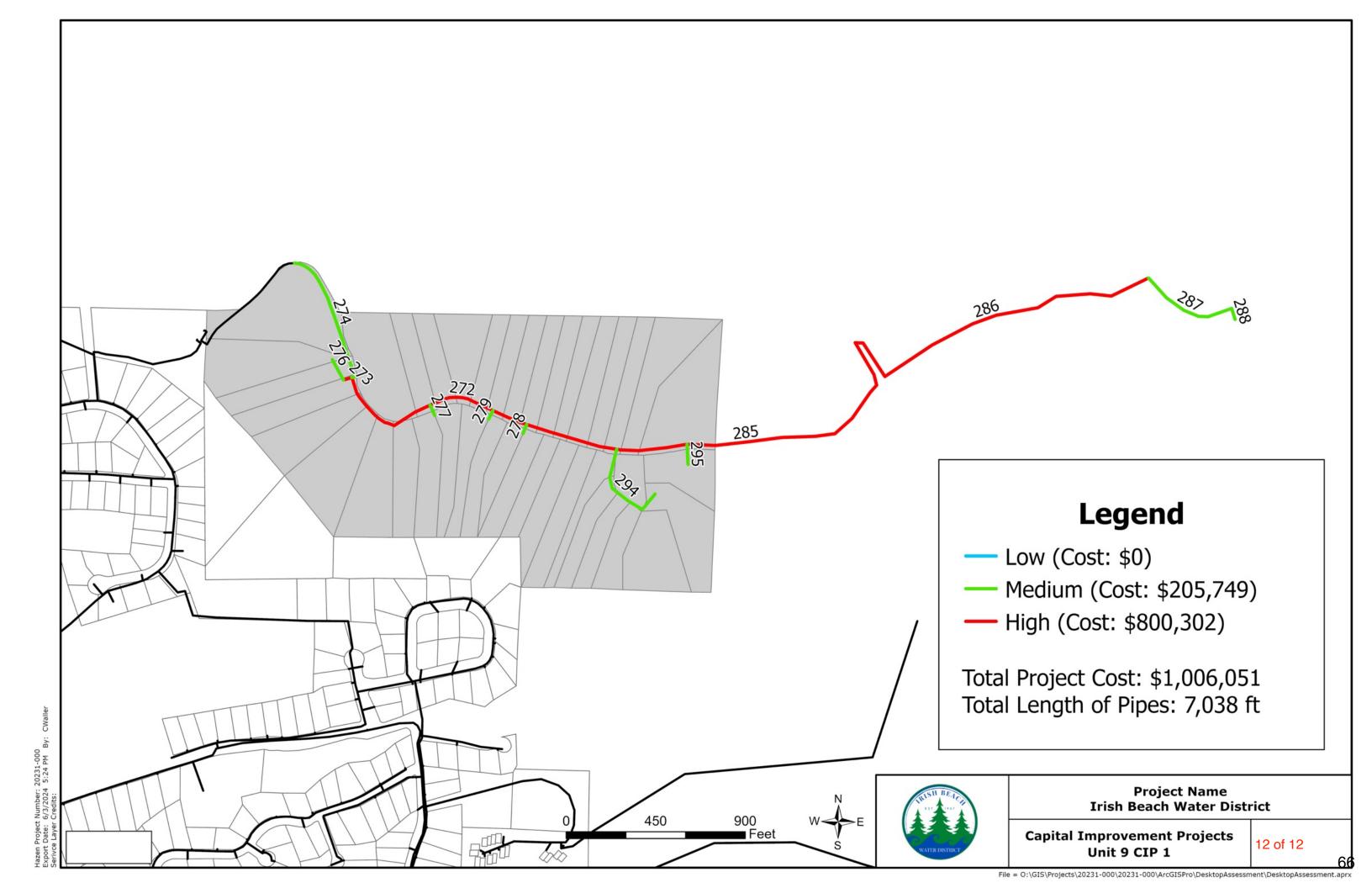












Please Complete Your Ballot And Mail It Back Promptly

Method Of Voting

To complete the enclosed ballot, mark the oval next to either "Yes" or "No." Then sign the ballot, place it in the provided postage-paid return envelope

• Mail ballots in postage-paid return envelopes to:

Irish Beach Water District P. O. Box 67 Manchester, CA 95459

• Drop your ballot in the locked mailbox located near the entry door to the firehouse:

Rex Dunning Firehouse 15401 Forest View Road Manchester, CA 95459

Only official ballots that are signed and marked with the property owner's support or opposition, and are received before 10:00 a.m. on Saturday, October 5, 2024, will be counted. Postmarks will not be accepted.

Assessment Ballots are weighted by the proposed amount of the assessment and will be tabulated accordingly. The assessment shall not be imposed if weighted assessment ballots submitted in opposition to the fee exceed the weighted assessment ballots submitted in favor of the assessment. If a majority of ballots returned are in support, the assessment may be levied beginning in fiscal year 2024-25 and continuing in future years, as authorized by the Board of Directors, to fund the capital improvement projects, maintenance and operations of the water system infrastructure.

If you lose your ballot, require a replacement ballot, or want to change your vote, contact (707) 882-2892.

Ballot Tabulation

Tabulation of the returned assessment ballots will commence after the close of the public input portion of the public hearing, and the results of the tabulation are expected to be announced that evening after a short continuation of the public hearing.

Community Meeting:

Virtual:

September XX, 2024

Zoom: Link is available at www.IBWD.org.

In Person:

Public Hearing

You are invited to attend the public hearing on Saturday, October 5 at 10:00 a.m. at the Rex Dunning Firehouse at 15401 Forest View Road, Manchester, CA.

Public Accountability

The proposed 2024 Water System Upgrade and Sustainability Assessment revenues will be collected and deposited into a separate account that can only be used for capital improvements and ongoing maintenance and operations and will undergo annual independent audits. The Board must approve the fee each year in a public meeting, and the assessment can never exceed actual estimated costs of improvements.

Additional Information

Please contact the Water District at (707) 882-2892 or by email at Secretary@IBWD.org or visit our website at www.IBWD.org.





High-risk thin wall PVC pipelines with glue joints, prone to failure, located next to electrical lines.

All Ballots Must Be Received By 10:00 am October 5, 2024 To Be Counted



Irish Beach Water District 2024 Water System Upgrade & Sustainability Assessment Official Notice and Ballot Information Guide

Why Did You Receive This Ballot?

The Irish Beach Water District (Water District), established in 1967, supplies and distributes potable drinking water to the Irish Beach community in rural Mendocino County where you are a property owner. The Water District serves 204 developed-parcels, and 246 bare land vacant potentially-connected parcels. Governed by a Board of Directors (Board) with four-year terms, the Water District is committed to providing financially sustainable, high-quality water services to its' constituent property owners, and actively engages in infrastructure projects, including pipeline replacement, tank restoration, and well activation.

The Water District generates revenue to support the water system through service charges, connection fees, and, starting with the 2024-25 fiscal year, the Capital Replacement portion of the 2002 annual assessment collected on property tax bills.

The Water District is currently facing a significant backlog of deferred long-term infrastructure maintenance. Rising maintenance costs and necessary infrastructure upgrades have necessitated the need for additional funding, as current revenue is insufficient to cover ongoing operations and capital replacements.

In 2023, the Water District enlisted Hazen & Sawyer who are water quality and supply engineers, to conduct a comprehensive assessment of the potable water system. This evaluation, based on the existing asset pipeline inventory, resulted in a 25+ year capital improvement plan focused on rehabilitating and replacing PVC pipes. The plan prioritizes urgent pipeline replacement and other infrastructure upgrades within the next 1-25 years. Additionally, the Water District faces:

- Long-term maintenance needs to ensure the reliability and safety of the water supply;
- \$4 million in capital project needs due to aging infrastructure; and
- Increasing costs for compliance with water quality regulatory requirements.

To address the critical water system upgrades and secure long-term financial sustainability, the Water District is proposing the "2024 Water System Upgrade and Sustainability Assessment." If approved by property owners, this initiative, combined with funds from the reinstated 2002 annual assessment, will ensure a stable and reliable funding for long-term capital improvements. We appreciate your participation in this balloting, and your interest in high quality and sustainable water services for Irish Beach.



Please Complete Your Ballot And Mail It Back Promptly
All Ballots Must Be Received By 10:00 am October 5, 2024 To Be Counted



Irish Beach Water District 2024 Water System Upgrade & Sustainability Assessment Official Notice and Ballot Information Guide

How Much Is The Proposed Assessment?

If approved, the 2024 Water System Upgrade and Sustainability Assessment will be billed annually. For fiscal year 2024-25, it will be collected by invoice. In subsequent years, it will appear on the property tax bill.

- Developed properties connected to the water system: \$258.00 per year (\$21.50 per month)
- Bare land vacant lots: \$98.04 per year (\$8.17 per month)

Please note: This proposed assessment is in addition to the recently reinstated 2002 assessment. The total amount to be collected for the 2024 assessment in fiscal year 2024-25 is \$76,750.

How Was The Assessment Determined?

The proposed 2024 Water System Upgrade and Sustainability Assessment outlines a plan to improve the water system. The total annual cost of these improvements will be funded by a proposed assessment allocated to each property based on the estimated special benefit it receives. The benefit to each property is primarily determined by replacement costs and land use type.

Given the significant costs of implementing the capital improvement plan, the Water District has chosen a pay-as-you-go funding approach to cover the replacement costs.

The Engineer's Report details the proposed improvements, assessment method, budget, lifespan of the assessment, and the proposed assessment for each parcel. This report is available for review at www.IBWD.org. If you would like to receive a copy, please email us at Secretary@IBWD.org.

Will The Fee Increase In The Future?

In order to offset the effects of inflation on the cost of labor, materials, and utilities, the proposed fee is subject to an annual increase based on the change in the Consumer Price Index but capped at no more than 4% in any single year.

Tentative Long-Term Maintenance and Capital Improvement Projects

Time-frame	Quantity	Description	Acquisition Date, Fiscal Year	Estimated Useful Life	Estimated Replacement Cost
, and , and	Quantity		1.000.7100.7		порилосии созг
Short	1 Ea.	Tank 3 - 84,000 gal - Bolted Steel on Concrete	2010	30-60	\$29,604
Short	1,470 LF	6" PVC Pipeline, Valves & Connections	1978	40	\$266,592
Short	1 Ea.	Tank 4 - 125,000 Concrete Tank	1989	30-60	\$266,936
Short	Various	Water Treatment Plant Filters & Equipment	1985	10-15	\$91,292
Mid	1,327 LF	6" PVC Pipeline, Valves & Connections	1978	40	\$441,082
Mid	1 Ea.	New Well A - Easement & Wellhead (Location TBD - connect to existing tank)	New	25-35	\$100,136
Mid	1 Ea.	Tank 1 - 210,000 gal - Bolted Steel on Concrete	2013	30-60	\$41,537
Mid	1,200 LF	3" & 6" PVC Pipeline, Valves & Connections	1989	40	\$450,785
Mid	1 Ea.	New Well A - Electrical, controls, pipeline (Location TBD - connect to existing tank)	New	25-35	\$253,959
Mid	1 Ea.	New Well B - Easement & Wellhead (Location TBD - connect to new tank)	New	25-35	\$128,758
Mid	1 Ea.	New Well B - Electrical, controls, pipeline	New	25-35	\$272,741
Mid	1 Ea.	New Tank B - Bolted Steel on Concrete	New	30-60	\$525,834
Long	935 LF	4" & 6" PVC Pipeline, Valves & Connections	1978	40	\$360,541
Long	1,110 LF	6" PVC Pipeline, Valves & Connections	1989	40	\$721,012



Tank 3: Recoat the 84,000-gallon steel tank with 2-part epoxy paint to address exterior coating damage and prevent reduced lifespan.



Circa 1983, 10,000-gallon concrete tank. Replace with epoxy-coated steel tank. Existing tank is cracked and weak, posing contamination risk.





Circa 1989 - Tank 4: 125,000-gallon concrete tank. Wooden truss structure covering tank is deteriorating, infested with termites and carpenter ants, and vulnerable to contaminants.

Irish Beach Water District P.O. Box 67 Manchester, CA 95459

OFFICIAL PROPERTY OWNER BALLOT

Irish Beach Water District 2024 Water System Upgrade and Sustainability Assessment

Signed_		Date	Print Name	
0	NO, I do not approve the proposed annual assessment for 2024 Water System Upgrade and Sustainability Assessment.			
0	YES, I approve the proposed annual assessment for the 2024 Water System Upgrade and Sustainability Assessment, including future annual adjustments for inflation based on an the Engineering News Record Construction Cost Index 20-city average (ENR-CCI) for the previous January.			

You are invited to attend the public hearing on October 5, at 10:00 a.m. You may return your ballot in the following ways:

parcel(s) identified on this official ballot. Ballots must be marked and signed by recorded property owner or authorized representative to be counted.

- Mail your ballot in the **enclosed** return envelope so that it is <u>received on or before 10:00 a.m. on October 5, 2024</u>.
- Deliver your ballot in person at the Rex Dunning Firehouse, 15401 Forest View Road, Manchester, CA. Use the locked mail-box located near the entry door to the firehouse. <u>Ballots must be returned either by mail or by hand delivery and must be received by 10:00 a.m. on Saturday, October 5, to be counted.</u>

Signed ballots <u>MUST</u> be received before the public hearing on Saturday, October 5, at 10:00 a.m. at the Rex Dunning Firehouse located at 15401 Forest View Road, Manchester, <u>California</u>.

Irish Beach Water District P.O. Box 67 Manchester, CA 95459

OFFICIAL PROPERTY OWNER BALLOT

Irish Beach Water District 2024 Water System Upgrade and Sustainability Assessment

INSTRUCTIONS FOR THE COMPLETION AND RETURN OF OFFICIAL BALLOTS

- 1. Read the enclosed Ballot Guide for information about the 4. How to return your ballot: 1) mail your official ballot in proposed 2024 Water System Upgrade and Sustainability Assessment and additional balloting information.
- 2. Fill in the oval next to the word "YES" or "NO".
- 3. Sign and date the official ballot. Only official ballots which are signed and clearly marked will be counted.
- the **enclosed** postage paid return envelope or 2) deliver it in person to the address shown on the reverse side.
- 5. If you make a mistake in completing your ballot, wish to change or withdraw your ballot, or have any additional questions, please call (707) 882-2892.

FISCAL YEAR PROPOSED ASSESSMENT

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STAFF REPORT

DATE: August 10, 2024

TO: Board of Directors

FROM: Charlie Acker, Water System Manager and Acting General Manager

SUBJECT: RESOLUTION INITIATING PROCEEDINGS, PROVIDING INTENTION TO LEVY ASSESSMENTS,

PRELIMINARILY APPROVING ENGINEER'S REPORT, AND PROVIDING FOR NOTICE OF HEARING, AND THE MAILING OF ASSESSMENT BALLOTS FOR THE IRISH BEACH WATER DISTRICT 2024

WATER SYSTEM UPGRADE AND SUSTAINABILITY ASSESSMENT

RESOLUTION ADOPTING PROPOSITION 218 ASSESSMENT BALLOT PROCEEDINGS

PROCEDURES

RECOMMENDATION

Staff recommends the Board adopt (1) a resolution initiating proceedings, providing intention to levy assessments, preliminarily approving Engineer's Report, and providing for notice of hearing, and mailing of assessment ballots for the Irish Beach Water District, 2024 Water System Upgrade and Sustainability Assessment; and 2) a resolution adopting the Proposition 218 assessment ballot proceedings procedures.

RESULT OF RECOMMENDED ACTION

Adopting the two subject resolutions will initiate the following assessment balloting proceeding timeline:

- August 19, 2024: A notice of the proposed assessment and an assessment ballot will be mailed to all
 property owners on record within the Irish Beach Water District boundary. The voting period will
 remain open for 45 days after the mail date.
- October 5, 2024: The Board will open the public hearing and order the tabulation. The tabulation will
 commence while the continues the Board meeting. The Board will announce the results of the 2024
 Water System Upgrade and Sustainability Assessment Ballot tabulation.

BACKGROUND

The Irish Beach Water District (District), established in 1967, provides a reliable water supply to the Irish Beach Sub-division in Manchester, California.

The Irish Beach Water District generates revenue to support the water system through two primary sources: water service charges, connection fees, and, starting with the 2024-2025 fiscal year, the Capital Replacement portion of the 2002 annual assessment collected on property tax bills.

The District is currently facing a significant backlog of deferred long-term maintenance. Rising long-term maintenance costs and necessary infrastructure upgrades have necessitated the need for additional funding, as current revenue is insufficient to cover ongoing operations and capital replacements.

In 2023, the District enlisted Hazen & Sawyer who are water quality and supply engineers, to conduct a comprehensive assessment of the potable water system. This evaluation, based on the existing asset pipeline inventory, resulted in a 25+ year capital improvement plan focused on rehabilitating and replacing PVC pipes. The plan prioritizes urgent pipeline replacement and other infrastructure upgrades within the next 1-5 years. Additionally, the Water District faces:

- Long-term maintenance needs to ensure the reliability and safety of the water supply;
- \$4 million in capital project needs due to aging infrastructure; and
- Increasing costs for compliance with water quality regulatory requirements.

To address critical water system upgrades and secure long-term financial sustainability, the District has contracted with SCI Consulting Group, a professional engineering firm, to create the proposed "2024 Water System Upgrade and Sustainability Assessment."

A benefit assessment is a funding mechanism as outlined in Proposition 218, the "Right to Vote on Taxes Act." This assessment is used by public agencies as a local funding source to provide essential services within their community. It is unique in offering business owners an opportunity to vote.

Proposition 218 requires specific guidelines for the creation of a benefit assessment:

- All special assessments must be supported by a detailed engineer's report prepared by a registered professional engineer.
- Properties are assessed in proportion to the special benefit received.
- Notice of the proposed assessment and ballots are mailed to all property owners subject to the proposed assessment at least forty-five (45) days before the public hearing date.
- The District will hold a public hearing at the end of the balloting period, currently scheduled for October 5, 2024, to receive public comment.
- At the conclusion of the public hearing, the ballots will be tabulated. A majority of the returned ballot, weighed by their proposed assessment, must support the assessment for it to be imposed.

CONCLUSION

Staff recommends the Board adopt (1) a resolution initiating proceedings, providing intention to levy assessments, preliminarily approving Engineer's Report, and providing for notice of hearing, and mailing of assessment ballots for the Irish Beach Water District, 2024 Water System Upgrade and Sustainability Assessment; and 2) a resolution adopting the Proposition 218 assessment ballot proceedings procedures.

RESOLUTION NO. 2024-5

A RESOLUTION OF THE BOARD OF DIRECTORS OF THE
IRISH BEACH WATER DISTRICT INITIATING PROCEEDINGS, PROVIDING THE INTENTION TO LEVY
ASSESSMENTS, PRELIMINARILY APPROVING ENGINEER'S REPORT, AND PROVIDING FOR NOTICE OF HEARING,
AND THE MAILING OF ASSESSMENT BALLOTS FOR THE IRISH BEACH WATER DISTRICT,
2024 WATER SYSTEM UPGRADE AND SUSTAINABILITY ASSESSMENT

WHEREAS, the Irish Beach Water District ("District") established in 1967, provides a reliable water supply to the Irish Beach Sub-division in Manchester, California; and

WHEREAS, the District desires to initiate the proceedings for the formation of a new Proposition 218 water system upgrade and sustainability assessment to pursuant to California Water Code § 36550 et seq. and 37200 et seq. and California Constitution Article XIIID to address the Water District's critical capital improvement needs and ensure the long-term viability of providing a reliable water supply to their community; and

WHEREAS, Proposition 218 was adopted on November 6, 1996, adding Articles XIIIC and XIIID to the California Constitution; and

WHEREAS, Article XIIID of the California Constitution and implementing statutes impose certain procedural and substantive requirements relating to assessments (as defined); and

WHEREAS, an Engineer's Report ("Report") has been prepared by SCI Consulting Group ("Assessment Engineer") and submitted to the Board of Directors ("Board"), in which a new assessment is proposed to fund the long-term maintenance and capital replacement needs while also funding the ongoing operations and routine maintenance, personnel to keep the system operable, incidental expenses, and other related fixed costs. This proposed assessment shall be described as the "2024 Water System Upgrade and Sustainability Assessment District" (hereinafter the "Assessment") of the Irish Beach Water District.

NOW, THEREFORE, BE IT RESOLVED, by the Board of Directors of the Irish Beach Water District, County of Mendocino, State of California, that:

- Reference to Initiation. Pursuant to the District and direction from the Board, the Assessment Engineer
 prepared an Engineer's Report pursuant to the Act and Article XIIID of the California Constitution. The
 Report has been made, filed with the Board Secretary, and duly considered by the Board and is hereby
 deemed sufficient and preliminarily approved. The Report shall stand as the Engineer's Report for all
 subsequent proceedings under and pursuant to this resolution.
- 2. Description of the Improvements. Within the District, the proposed improvements to be funded by the assessments ("Improvements") are generally described as including, but are not limited to, long-term maintenance, repair, improvement, upgrade and replacement of the Water District's water conveyance system (pipes, pumps, valves, connections, hydrants, etc.), water wells, and associated infrastructure including tanks, treatment facilities, electrical system, monitoring systems, etc., retaining and paying personnel to keep the system operable, obtaining legal and financial support to ensure the Water District stays in compliance with its legal and financial obligations, and covering other related fixed costs.
- 3. **Reference to Engineer's Report**. Reference is hereby made to the Report for a full and detailed description of the Improvements, the boundaries of the District and the proposed assessments upon

assessable lots and parcels of land within the District.

- 4. **Report of the Assessment Engineer.** The Report, which is available for public review at www.lBWD.org or the Water District's office located at 15401 Forest View Road, Manchester, California, 95459, is hereby incorporated by reference. The Report includes:
 - A. A description of the Improvements to be funded with assessment proceeds;
 - B. An estimate of the annual cost of such Improvements;
 - C. A description of the assessable parcels of land within the Water District and proposed to be subject to the new assessment;
 - D. A description of the proportionate special and general benefits conferred on property by the proposed assessment;
 - E. A description of the boundaries of the parcels subject to the proposed assessment; and
 - F. A specification of the amount to be assessed upon various types of assessable land to fund the cost of the Improvements.
- 5. **Description of District**. The District consists of the lots and parcels shown within the boundary map of the Assessment Diagram on file with the Board Secretary, and reference is hereby made to such map for further particulars.
- 6. **Proposed Assessment Rate.** It is the intention of this Board to levy and collect assessments within the District. The estimated fiscal year 2024-25 cost of providing the Services is \$76,750. This cost results in a proposed assessment rate of \$258.00 per single-family equivalent and \$98.04 per bare land vacant parcel benefit unit for fiscal year 2024-25.
- 7. **Public Hearing.** The public hearing on the proposed assessment shall be held before the Board at the Rex Dunning Firehouse located at 15401 Forestview Road, on Saturday, October 5, 2024, at the hour of 10:00 a.m. for the purpose of this Board's determination of whether the public interest, convenience, and necessity require the Improvements and this Board's final action upon the Report and the assessments therein.
- 8. **Notice and Ballot.** The Board Secretary is hereby authorized and directed to cause Notice of the hearing to be given in accordance with law by mailing, postage prepaid, in the United States mail, and such Notice shall be deemed to have been given when so deposited in the mail. The envelope or cover of the mailing shall include the name of the District. The mailed Notice shall be given by mail to those persons whose names and addresses appear on the last equalized secured property tax roll of the County of Mendocino or, in the case of any public entity, the representative of such public entity at the address thereof known to the Board Secretary. The Notice shall include, but not be limited to, the total amount of assessment proposed to be levied for calendar year 2024, the assessment proposed for the owner's particular parcel(s), the duration thereof, and the reason for the assessment. Each Notice shall also contain an assessment ballot, a summary of the procedures applicable to the completion, return and tabulation of assessment ballots, the date, time, and location of the public hearing and a statement that the existence of a majority protest will result in the assessment not being imposed. The Notice herein provided shall be mailed not less than forty-five (45) days before the date of the public hearing.

- 9. **Additional Information.** To get additional information about the proposed assessments, the District or the proposed Improvements, please contact Heather Hackett, Board Secretary, at secretary@ibwd.org. The Engineer's Report and other written material about the Assessment may also be reviewed at the District office by appointment.
- 10. Annual Assessments. The assessments are proposed to be levied annually. If the proposed assessments are approved and confirmed by the Board, the assessments may increase in future years an annual adjustment tied to the annual change in the Engineering News Record Construction Cost Index 20-city average (ENR-CCI) as of January of each succeeding year (the CPI), with the maximum annual adjustment not to exceed 4%. In the event that the actual assessment rate for any given year is not increased by an amount equal to the maximum of 4%, the maximum authorized assessment rate shall increase by this amount. In such event, the maximum authorized assessment amount shall be equal to the base year assessment as adjusted by the increase to the ENR-CCI, plus any and all ENR-CCI adjustments deferred in any and all prior years. The ENR-CCI change above 4% can be used in a future year when the ENR-CCI adjustment is below 4%.

In each subsequent year in which the assessments will be levied, the District will create a budget with the upcoming fiscal year's costs and services, and an updated assessment roll listing all parcels and their proposed assessments for the upcoming fiscal year. At the annual public meeting, members of the public may provide input to the Board prior to the Board's decision on continuing the services and assessments for the next fiscal year.

The foregoing Resolution No. 2024-5 was considered and adopted by the Directors of the Irish Beach Water District at their meeting held August 10, 2024 by the following vote:

AYES		
NOES		
ABSENT		
ABSTAIN		
ATTEST:		
Board President, Irish Beach Water District	Board Secretary	
Susan Israel	Heather Hackett	

RESOLUTION NO. 2024-6

A RESOLUTION OF THE BOARD OF DIRECTORS OF THE IRISH BEACH WATER DISTRICT ADOPTING PROPOSITION 218 ASSESSMENT BALLOT PROCEEDINGS PROCEDURES

WHEREAS, Proposition 218 was adopted on November 6, 1996, adding Articles XIIIC and XIIID to the California Constitution; and

WHEREAS, Article XIIID of the California Constitution impose certain procedural and substantive requirements relating to assessments (as defined); and

WHEREAS, some of the requirements of Proposition 218 are unclear and require, or have required, judicial interpretation and/or legislative implementation; and

WHEREAS, the Irish Beach Water District ("District") Board of Directors ("Board") believes it to be in the best interest of the District to record its decisions regarding the implementation of the provisions of Proposition 218 relating to the assessments and to provide the community with a guide to those decisions and how they were reached.

NOW, THEREFORE, the Board does hereby resolve as follows:

SECTION 1. **Statement of Legislative Intent**. In adopting this resolution, the Board intends to adopt assessment ballot proceedings, which are consistent and in compliance with Articles XIIIC and XIIID of the California Constitution, California Water Code § 36550 et seq. and 37200 et seq. It is not the intent of the Board to vary in any way from the requirements of either the California Constitution or the laws of the State of California. If there is any inconsistency of each between a provision of this resolution and state law, state law will govern.

SECTION 2. **Definition of Assessment**. Proposition 218 defines "assessment" as "any levy or charge by an agency upon real property that is based upon the special benefit conferred upon the real property by a public improvement or services, that is imposed to pay the capital cost of the public improvement, the maintenance and operation expenses of the public improvement, or the cost of the service being provided." "Assessment" includes, but is not limited to, "special assessment," "benefit assessment," "maintenance assessment," and "special assessment tax."

SECTION 3. Assessment Ballot Proceeding. The following procedures shall be used in an assessment ballot proceeding that follows the requirements of California Constitution Article XIIID, Section 4:

- A. **Amount of Assessment**. Only special benefits are assessable. The amount of the assessment shall be each identified parcel's proportionate share of the cost of the additional water system upgrades and sustainability improvements based upon that parcel's special benefit from the Service. The amount shall be proportional to and no greater than the special benefits conferred on the property.
- B. **Engineer's Report.** The Board shall direct the filing of an engineer's report that shall comply with the applicable state statute authorizing the assessment and with Article XIIID, Section 4, of the California Constitution. The engineer's report shall explain the special benefits conferred by the improvements funded by the assessments. The engineer's report shall also provide the evidence upon which the Board may find that a special benefit exists. If the improvement or service confers a general benefit, the engineer's report shall describe the general benefit and an alternative funding source for any general benefits. The engineer's report shall be prepared by a registered professional engineer certified by the State of California ("Assessment Engineer"). The cost of preparing the engineering report shall be included as a cost of the assessment.
- C. **Notice.** The following guidelines shall apply to giving notice of an assessment:
 - 1. The record owner(s) of each parcel to be assessed shall be determined from the last equalized property tax roll. If the property tax roll indicates more than one owner, each owner shall receive notice. Only property owners shall receive notice.
 - 2. The notice shall be sent at least forty-five (45) days prior to the date set for the public hearing on the assessment.
 - 3. The notice provided by this section shall contain the following information:
 - a. The total amount to be assessed for the entire assessment district;
 - b. The amount to be assessed to the owner's particular parcel;
 - c. The duration of the payments;
 - d. The reason for the assessment;
 - e. The basis upon which the amount of the proposed assessment was calculated;
 - f. The date, time, and location of the public hearing on the proposed assessment;
 - g. A summary of the procedures for the completion, return, and tabulation of the assessment ballots;
 - h. A disclosure statement that the existence of a majority protest will result in the assessment not being imposed; and
 - i. A ballot to be completed by the owner, as further described in Section D of this resolution.

- 4. The notice provided by this section and in accordance with Government Code Sections 53753(b) and (c) shall supersede and be in lieu of any other statutes requiring notice to levy or increase an assessment, including but not limited to the notice required by the state statute authorizing the assessment and Government Code section 54954.6.
- 5. Failure of any person to receive notice shall not invalidate the proceedings.
- 6. The cost of providing notice shall be included as a cost of the assessment.
- D. **Assessment Ballot.** The following guidelines shall apply to the assessment ballot:
 - 1. The ballot required by Article XIIID, Section 4(d), of the California Constitution shall be mailed to all property owners of record subject to the proposed assessment at least forty-five (45) days prior to the date of the public hearing on the proposed assessment. This ballot shall comply with Government Code Sections 53753(b) and (c). The ballot shall be designed in such a way that, once sealed, its contents are concealed.
 - 2. All ballots must be returned either by mail or by hand delivery, not later than the date for return of ballots stated on the notice and ballot described in this section. Mailed ballots must be returned to the Irish Beach Water District, c/o the Tabulator, located at P.O. Box 67, Manchester, California, 95459, or, if delivered at the time and location of the public hearing, to be held at the Rex Dunning Fire House located at 15401 Forest View Road, Manchester, California, 95459 and handed to the Board Secretary ("Secretary"). Ballots must be returned either by mail or by hand delivery and must be received by 10:00 a.m. on Saturday, October 5, 2024, to be counted. The Tabulator shall tabulate the ballots at a time and location that will be accessible to the public.
 - 3. Each ballot must be signed under penalty of perjury. In the event that more than one of the record owners of a parcel submits an assessment ballot, the amount of the proposed assessment to be imposed upon the parcel shall be allocated to each ballot submitted in proportion to the respective record ownership interests or, if the ownership interests are not shown on the record, as established to the satisfaction of the Board or Assessment Engineer by documentation provided by the record owners. If two or more persons own a parcel subject to the assessment, any one owner may cast an assessment ballot for all owners.
 - 4. If a parcel has multiple owners, any owner may request a proportional assessment ballot. If the ownership interest of the owner is not shown on the last equalized secured property tax assessment roll, such request must include evidence, satisfactory to the District, of the owner's proportional rights in the parcel. The Assessment Engineer will provide the proportional ballot to the owner at the address shown on the assessment roll. Any request for a ballot to be mailed to another location must include evidence, satisfactory to the District, of the identity of the person requesting the ballot. Each proportional ballot will be marked to identify it as a proportional ballot and to indicate the owner's proportional rights in the parcel. The Assessment Engineer will keep a record of each proportional ballot provided to an owner.
 - The District will only accept official ballots with original signatures mailed or otherwise provided to owners by the Assessment Engineer. No facsimile, electronic, mechanically duplicated, copied, or other ballot will be accepted.
 - 6. If an assessment ballot is lost, withdrawn, destroyed, or never received, the Assessment Engineer will mail or otherwise provide a replacement ballot to the owner upon receipt of a request delivered to the

District or the Assessment Engineer. The replacement ballot will be marked to identify it as a replacement ballot or a replacement proportional ballot. Any request for a replacement or replacement proportional ballot to be mailed to another location must include evidence, satisfactory to the Water District or the Assessment Engineer, of the identity of the person requesting the ballot. The same procedure applies to replacement ballots or replacement proportional ballots, which are lost, withdrawn, destroyed, or never received.

- 7. If an assessment ballot is returned by the United States Post Office as undeliverable, the Assessment Engineer may mail a redelivered ballot to the current property owner, if updated ownership or owner mailing address can be determined. The redelivered ballot will be marked to identify it as a redelivered ballot.
- 8. An assessment ballot proceeding is not an election or voting for purposes of Article II of the California Constitution or of the Elections Code.
- 9. A assessment ballot is a disclosable "public record," as that phrase is defined by Government Code Section 6252 after tabulation of the ballots.
- 10. The California Government Code requires that assessment ballots be signed by property owners. However, property owner names and corresponding votes will remain strictly confidential, except as necessary to count the votes or as disclosure is required by California law.
- 11. To complete an assessment ballot, the owner of the parcel or his, her, or their authorized representative must (1) mark the appropriate oval supporting or opposing the proposed assessment and (2) sign, under penalty of perjury, the statement on the ballot that the person completing the ballot is the owner of the parcel or the owner's authorized representative. Only one oval may be stamped or marked on each ballot. All incomplete or improperly marked ballots shall be disqualified from balloting. The Tabulator will retain all such invalid ballots.
- 12. After returning an assessment ballot to the District or the Tabulator on behalf of the District, the person who signed the ballot may withdraw the ballot by submitting a written statement to the District directing the District to withdraw the ballot. Such a statement must be received by the District or the Tabulator prior to the close of the public input portion of the public hearing on the proposed assessment. When ballots for the assessment are tabulated, the Tabulator will segregate withdrawn ballots from all other returned ballots. The Tabulator will retain all withdrawn ballots and will indicate on the face of such withdrawn ballots that they have been withdrawn.
- 13. In order to change the contents of a ballot that has been submitted, the person who has signed that ballot may (1) request that such ballot be withdrawn, (2) request that a replacement ballot be issued, and (3) return the replacement ballot fully completed. Each of these steps must be completed according to the procedures set forth above. No ballots can be modified or changed after 10:00am on the date of the public hearing.
- E. **Tabulating Ballots.** The following guidelines shall apply to tabulating assessment ballots:
 - 1. Assessment ballots shall remain sealed until tabulation commences.

- 2. An independent third party shall tabulate the assessment ballots. The Tabulator shall follow the rules and procedures of the laws of the State of California, this resolution and any other rules and procedures of the Board. If the Tabulator needs clarification, then they shall inquire of the Board, who is the final arbiter. All ballots shall be accepted as valid except those in the following categories:
 - a. A photocopy of a ballot, a letter or other form of a ballot that is not an official ballot provided by the District or the Assessment Engineer on behalf of the District;
 - b. An unsigned ballot, or ballot signed by an unauthorized individual;
 - c. A ballot which lacks an identifiable mark in the oval for a "yes" or "no" vote or with more than one oval marked, will not be counted;
 - d. A ballot which appears tampered with or otherwise invalid based upon its appearance or method of delivery or other circumstances;
 - e. A ballot for which the barcode representing the parcel number is damaged or obstructed, unless the parcel number or property ownership information is legible and allows the Tabulator to clearly determine the property(s) identified on the ballot; and
 - f. A ballot received after the close of the balloting time period.
- 3. The Tabulator's decision, after consultation with the Board's legal counsel, that a ballot is invalid shall be final and may not be appealed to the Board.
- 4. If more than one of the record owners of a parcel submits an assessment ballot, the amount of the proposed assessment to be imposed upon the parcel shall be allocated to each ballot in proportion to the respective record ownership interests, as shown on the record or as established to the Water District's satisfaction by documentation provided by the record owners.
- 5. In the event of a dispute regarding whether the signer of a ballot is the owner of the parcel to which the ballot applies, the Board will make such determination from the official County Assessor records and any evidence of ownership submitted to the Board prior to the conclusion of the public hearing. The Board will be under no duty to obtain or consider any other evidence as to ownership of property and its determination of ownership will be final and conclusive.
- 6. In the event of a dispute regarding whether the signer of a ballot is an authorized representative of the owner of the parcel, the Board may rely on the statement on the ballot signed under penalty of perjury that the person completing the ballot is the owner's authorized representative and any evidence submitted to the Board prior to the conclusion of the public hearing. The Board will be under no duty to obtain or consider any other evidence as to whether the signer of the ballot is an authorized representative of the owner and its determination will be final and conclusive.
- 7. A property owner who has submitted an assessment ballot may withdraw the ballot and submit a new or changed ballot up until 10:00am on the date of the public hearing on the assessment. Assessment ballots may be withdrawn and newer changed ballots submitted up until 10:00am on the date of the public input portion of the public hearing on the assessment.

- 8. A property owner's failure to receive an assessment ballot shall not invalidate the proceedings conducted under this section and California Constitution Article XIIID, Section 4.
- 9. The District shall retain all ballots for a period of two (2) years from the date of the public hearing.

F. Public Hearing.

- 1. At the public hearing, the Board shall hear and consider all public testimony, objections, and protests regarding the proposed assessment during the public input portion of the public hearing.
- 2. Reasonable time limits may be imposed on both the length of the entire hearing and the length of each speaker's testimony.
- 3. At the conclusion of the public input portion of the hearing, but prior to the conclusion of the public hearing, the Tabulator shall begin tabulation of the ballots at the direction of the Board, including those received during the public hearing.
- 4. If it is not possible to tabulate the ballots on the day of the public hearing, or if additional time is necessary to complete the public hearing, the Board may continue the public hearing to a later date and time to be announced at the time the public hearing is continued.
- 5. The results of the tabulation will be announced following the completion of the tabulation and entered in the minutes of the Board meeting.
- 6. If, according to the final tabulation of the ballots, ballots submitted against the assessment exceed the ballots submitted in favor of the assessment, weighted according to the proportional financial obligation of the affected property, a "majority protest" exists and the Board shall not impose the assessment.

The foregoing Resolution No. 2024-6 was considered and adopted by the Directors of the Irish Beach Water District at their meeting held August 10, 2024 by the following vote:

Board President, Irish Beach Water District	Board Secretary Heather Hackett	
ATTEST:		
ABSTAIN		
ABSENT		
NOES		
AYES		